CHAPTER XIII.—LABOUR, WAGES, AND PRICES.

A.—PRICES.

§ 1. Wholesale Prices.

- 1. General.—The results of an investigation into wholesale prices in Melbourne from 1871 to the end of September, 1912, were given in some detail in Report No. 1 of the Labour and Industrial Branch, while summarized results for later years are included in subsequent Reports.
- 2. Index-Numbers.—Index-numbers have been computed for each group of commodities, as well as for all groups together. The index-numbers for the several groups, and for all groups together, are shown in the following table, and in each case were computed with the prices in the year 1911 as base. They show, for each of the years specified, the expenditure necessary—if distributed in purchasing the relative quantities (indicated by the mass-units) of the several commodities concerned—to purchase what would have cost £1,000 in 1911.

INDEX-NUMBERS.—WHOLESALE PRICES, MELBOURNE, 1861 TO 1930.
(Base 1911 = 1.000.)

				(Das	9 1911 =	1,000.)				
		I.	II.	ш.	IV.	v.	VI.	VII.	VIII.	
Year.		Metals and Coal.	Jute, Leather, Wool, etc.	Agri- cultural Produce, etc.	Dairy Produœ.	Gro- ceries.	Meat.	Building Mate- rials.	Chemi- cals.	All Com- modities together.
1861 1871 1881 1891	::	1,438 1,096 1,178 895	1,381 1,257 1,115 847	1,583 1,236 1,012 1,024	1,008 864 935 995	1,963 1,586 1,421 1,032	888	1,070 1,044 1,091 780	2,030 1,409 1,587 1,194	1,538 1,229 1,121 945
1901	::	1,061	774	928	1,029	1,048	1,345	841	917	974
1902		1,007	756	1,193	1,215	945	1,447	837	881	1,051
1903		923	834	1,209	1,059	936	1,443	875	921	1,049
1904		821	885	754	876	916	1,427	845	875	896
1905		772	850	894	980	942	1,209	801	859	910
1906 1907 1908 1909 1910	::	882 1,037 1,033 1,014 1,004	978 1,017 901 907 1,052	916 973 1,312 1,000 969	972 1,020 1,198 1,119 1,100	923 948 968 978 999	1,110 1,294 1,335 1,088 1,008	896 968 935 911 996	961	948 1,021 1,115 993 1,092
1911	::	1,060	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000
1912		1,021	991	1,370	1,206	1,052	1,357	1,057	978	1,172
1913		1,046	1,070	1,097	1,054	1,024	1,252	1,128	995	1,086
1914		1,099	1,032	1,207	1,137	1,021	1,507	1,081	1,253	1,149
1915		1,284	1,017	2,162	1,530	1,133	2,435	1,275	1,528	1,604
1916	::	1,695	1,423	1,208	1,485	1,322	2,515	1,491	1,760	1,504
1917		2,129	2,008	1,157	1,423	1,343	2,403	1,884	2,171	1,662
1918		2,416	2,360	1,444	1,454	1,422	2,385	2,686	3,225	1,934
1919		2,125	2,363	1,985	1,651	1,516	2,348	2,851	2,898	2,055
1920		2,298	2,624	2,439	2,209	1,918	3,279	3,226	2,825	2,480
1921		2,173	1,362	1,767	2,000	1,976	2,158	2,733	2,303	1,903
1922		1,942	1,681	1,628	1,648	1,869	1,787	2,005	1,965	1,758
1923		1,826	2,148	1,778	1,837	1,746	2,579	2,025	1,933	1,944
1924		1,835	2,418	1,647	1,655	1,721	2,223	1,815	1,806	1,885
1925		1,852	1,967	1,797	1,636	1,723	2,212	1,711	1,790	1,844
1926	::	1,938	1,582	2,001	1,784	1,731	1,931	1,665	1,816	1,832
1927		1,962	1,650	1,826	1,823	1,724	2,111	1,624	1,866	1,817
1928		1,912	1,781	1,726	1,751	1,707	2,015	1,744	1,923	1,792
1929		1,912	1,556	1,792	1,853	1,690	2,246	1,754	1,942	1,803
1930		1,866	1,127	1,484	1,627	1,666	2,025	1,875	1,982	1,596

Note.—The figures given in this table are comparable in the vertical columns, but are not directly comparable horizontally. The index-numbers are reversible.

The index-numbers up to the year 1911 are based on the prices of eighty commodities, but since that year the number has been increased to ninety-two.* The methods followed for the computation of the wholesale price index-numbers are similar to those adopted in regard to retail prices. The commodities included, the units of measurement

[•] In the computation of the index-numbers for years prior to 1911, the aggregate expenditure on 00 commodities in 1911 is taken as base (= 1,000), while for later years the aggregate expenditure on 02 commodities is taken.

for which the prices are taken, and the mass-units indicating the relative extent to which each commodity is used or consumed, are shown in a tabular statement in Labour Report No. 20 for 1929 (page 11).

3. Fluctuations, July, 1914, to July, 1930.—Since the outbreak of war, prices of many commodities have increased considerably. This is shown in the following table, in which the index-numbers are given for each group for the months of July, 1923, to July, 1930, taking July, 1914, the last month before the outbreak of war, as base (= 1,000) for each group:—

INDEX-NUMBERS.—WHOLESALE PRICES, MELBOURNE, JULY, 1914, TO JULY, 1930.

	ĭ.	n.	III.	IV.	v.	VI.	vII.	vIII.	
Particulars.	Metals and Coal.	Jute, Leather, Wool, etc.	Agri- cultural Produce, etc.	Dairy Produce.	Gro- ceries.	Meat.	Bullding Mate- rials.	Chemi- cals.	All Groups.
				·					 -
July, 1914	1.000	1,000	1,000	1,000	1,000	1.000	1,000	1,000	1.000
, 1923	1,658	1,876	1,691	1,668	1.698	2,229	1,780	1,923	1,799
,, 1924	1,666	2,119	1,525	1,431	1.677	1,281	1,666	1,743	1.626
,, 1925	1,663	1,744	1,643	1,404	1.667	1,492	1,605	1,716	1,618
,, 1926	1,741	1,456	1,860	1,514	1,686	1,248	1,557	1,798	1,615
,, 1927	1,789	1,503	1,674	1,606	1,677	1,390	1,518	1,826	1,607
,, 1928	1,738	1.656	1,618	1,477	1,654	1,217	1,598	1,862	1,578
,, 1929	1,741	1.381	1,755	1,559	1,634	1,346	1,598	1,894	1,590
,, 1930	1,669	1,031	1,468	1,415	1,625	1.367	1,722	1,920	1,441

§ 2. Retail Prices and House Rents.

- 1. Introduction.—(i) General: In Labour Report No. 1, issued in December, 1912, the results of certain investigations into the subjects of Prices, Price-Indexes and Cost of Living in past years were published, and some account was given of the methods employed for the collection of the data and of the technique adopted in the computation of the results. A detailed examination of the theory upon which the calculation of the indexnumbers is based was given, but being necessarily too technical for inclusion in the general chapter, was relegated to Appendixes. The results of further investigations are included in the annual Labour Reports and Quarterly Summaries of Australian Statistics issued by this Bureau.
- (ii) Computation of Index-Numbers. Numerical examples of the technique and methods adopted for the computation of index-numbers were given in Report No. 2 (pp. 44 and 45), and in Report No. 9 Appendixes I. to IV., pp. 174 to 229.
- 2. Scope of Investigation.—As noted in Report No. 1, distinction must be drawn between (a) Variations in the purchasing-power of money, and (b) Variations in the standard of living, and in Report No. 2 attention was directed to the factors which must be taken into consideration in dealing with these matters in order to arrive at a satisfactory aggregate expenditure. The various Reports deal with the list of the commodities selected and the reasons for their adoption, while § 3 of this Chapter deals with the extension of the inquiry to cover all ordinary household expenditure.
- 3. Variations in Index-Numbers for Retail Prices and House Rents, Capital Cities, 1907 to 1930.—(i) General. In Labour Reports and Bulletins, and in recent issues of the Quarterly Summaries of Statistics, index-numbers were given for each of the four groups of commodities and for all groups combined for each capital city since 1901, the expenditure in 1911 being taken in each case as base (= 1,000). In this sub-section summarized results only are given, firstly, for food and groceries; secondly, for house rent; and thirdly, for the groups combined—the weighted average expenditure for all capital cities during the five-yearly period 1923–1927 being taken in each case as base (= 1,000). The index-numbers in each table are fully comparable with one another, since they show not only the variations from year to year in each capital, but also the relative cost as between the cities.

Attention is directed to the base period to which the index numbers in the following tables have been computed. In tabulations of retail prices of food and groceries and cost of housing prior to and including December, 1929, the base (1,000) to which the index numbers were computed was the weighted average aggregate cost in the year 1911 for

the six capital cities. The desirability of computing retail price indexes on a post-war period was considered by a Conference of Statisticians and it was resolved that the period of five years—1923-1927—should be adopted as base for retail price indexes as from January, 1930.

(ii) Food and Groceries. The index-numbers thus computed for the three groups comprising groceries and food are shown in the following table for 1907, 1911, 1914, 1921, and for the last five years:—

RETAIL PRICE INDEX-NUMBERS, FOOD AND GROCERIES.—CAPITAL CITIES, 1907 TO 1930.

			·	· · · · ·						
C	ity.	1907.	1911.	1914.	1921.	1926.	1927.	1928.	1929.	1930.
								1		
Sydney Melbourne Brisbane Adelaide Perth Hobart		 523 517 530 532 670 665	553 523 569 570 753 592	646 610 603 679 728 678	1,062 1,063 1,014 1,066 1,116 1,133	1,044 992 1,000 1,045 1,043 1,045	1,032 969 940 1,030 1,004 1,000	1,021 942 935 993 1,053 966	1,090 1,004 951 1,055 1,084 1,025	984 913 844 937 961 952
						-			i ·	!
Weighted Ave	erage (a)	 533	559	640	1,064	1,023	1,000	985	1,044	941
			(a) For	r all capi	tal citics	. –				

The figures quoted are directly comparable in every respect; thus, the same quantity of food and groceries, which cost £1,000 in the capital cities considered as a whole in the base period, 1923-1927, would have cost £646 in Sydney in 1914, £753 in Perth in 1911, or £913 in Melbourne in 1930.

In 1930 decreases were experienced in all the capital cities. Comparing the results for 1930 with those for 1911, the extent by which prices increased varied from 78 per cent. in Sydney to 28 per cent. in Perth. Prices, however, were abnormally high in Perth in 1911. The average retail prices in the six capitals considered as a whole in 1930, compared with prices in 1911, were 68 per cent. higher, and compared with 1914 prices, 47 per cent. higher.

(iii) Housing. In issues of the Official Year Book prior to No. 19, the computations of index-numbers of housing accommodation were based upon the rentals of all houses from under 4 rooms to 7 rooms and over. In the following tables that basis has been altered, to accord with a resolution adopted by the Conference of Statisticians of Australia and New Zealand to the following effect: "that for purposes of computing price levels in respect of rent, it is desirable that houses of four and five rooms only be taken into account." The retail price index numbers (food, groceries and rent—all houses) used by the Commonwealth Court of Conciliation and Arbitration in the determination and adjustment of rates of wage are available and are computed to the original base, viz., year, 1911 = 1,000. These figures are published in the Quarterly Summaries of Australian Statistics and in the Annual Labour Reports. Tabulations covering the five years, 1926–1930, are given in the Appendix to this issue of the Year Book.

The following table gives index-numbers computed for the weighted average house rent of 4 and 5 roomed houses in each of the capital cities from 1907 to 1930, taking the average rent for the six capitals in the five-yearly period—1923–1927—as the base (= 1,000). The average rent has been obtained for each city separately by multiplying the weighted average rent for each class of house (i.e., wooden houses of 4 rooms and of 5 rooms) by a number ("weight") representing the relative number of houses of that class in the particular city. The sum of the products thus obtained divided by the sum of the weights, gives the weighted average for 4 and 5 roomed houses combined. The number of houses in each class for each city was obtained from the results of the 1921 Census, and the index-numbers are based on the weighted average rents for 4 and 5 roomed houses combined, and do not refer to any particular class of house. The weighted average rents for each class are given in

appendixes to Labour Reports, and an examination of these figures shows that for some classes of houses the increase has been greater, and in some less, than the general increase indicated in the following table.

	City.		1907.	1911.	1914.	1921.	1926.	1927.	1928.	1929.	1930.
Sydney Melbourne Brisbane Adelaide Perth Hobart		::	593 455 283 510 458 405	701 569 373 706 524 452	760 628 466 655 589 518	989 820 630 809 739 881	1,117 1,037 815 927 898 996	1,109 1,046 832 942 922 966	1,143 1,087 839 1,022 941 939	1,162 1,094 841 986 955 932	1,197 1,011 775 916 979 914
Weighted A	verage (a)	••	497	612	662	862	1,025	1,030	1,066	1,073	1,047

(a) For all capital cities.

Note.—The above figures are directly comparable in every respect.

(iv) Food, Groceries, and Housing (4 and 5 roomed Houses) combined. The weighted averages for all groups are of importance, as indicating the general results of this investigation so far as the purchasing-power of money is concerned. The following table shows the index-numbers for groceries, food, and house rent (4 and 5 roomed houses) for each capital city, the weighted average cost for the six capitals in the five-yearly period 1923-1927 being taken as base (= 1,000):—

RETAIL PRICE INDEX-NUMBERS(a)—FOOD, GROCERIES, AND HOUSING.—CAPITAL CITIES, 1907 TO 1930.

	City.	 1907.	1911.	1914.	1921.	1926.	1927.	1928,	1929.	1930.
Sydney Melbourne Brisbane Adelaide Perth Hobart		548 495 442 524 594 508	606 539 500 618 672 542	687 616 554 671 679 621	1,036 977 877 975 982 1,044	1,070 1,008 934 1,003 992 1,027	1,060 996 902 999 975 988	1,064 993 901 1,003 1,013 956	1,115 1,036 912 1,030 1,038 992	1,059 948 819 929 968 939
Weighted A	Averago (b)	 520	578	648	992	1024	 1011	1014	1054	978

⁽a) As the price index-number increases, the purchasing-power of money diminishes.
(b) For all capital cities.

NOTE.—The above figures are directly comparable in every respect.

The combination of housing with prices of food and groceries has had the effect of considerably modifying the index of prices, or, in other words, the purchasing-power of money, as compared with the similar index based on food and groceries only. In 1921 prices of food and groceries and housing increased considerably, the combined results for the six capital cities for 1921 being an increase of 53.2 per cent. over 1914, and 71.7 per cent. over 1911. The increase in the index-number between 1914 and 1921 varied between the capital cities from 45 per cent. in Perth to 68 per cent. in Hobart, while between 1911 and 1921 it varied between 46 per cent. in Perth and 93 per cent. in Hobart. In 1923 there was an increase in the combined cost of food, groceries, and housing in all the cities. The index-number for 1924 showed a decline of $1\cdot 3$ per cent. on that for 1923, that for 1925 showed an increase of 2.6 per cent. from 1924, food and groceries having increased 3 per cent., and housing increased 2 per cent., while that for 1926 disclosed a rise of 2.3 per cent. over 1925, both food and groceries and housing again showing increases. The index-numbers for 1927 disclosed a decrease on 1926 prices of 1.3 per cent., the drop in prices of food and groceries of 2.2 per cent. more than outweighing the slight increase in rents. The combined index-number for 1928 showed an increase of 0.3 per cent. on 1927. Food and groceries declined 1.5 per cent., but housing increased by 3.5 per cent. During 1929 prices of food increased nearly 6 per cent. over those ruling in 1928; rents, however, only increased 0.6 per cent. The combined index-number for 1929 was 3.9 per cent. higher than that for the year 1928. The retail price of food and groceries and the cost of housing declined during 1930, as compared with 1929. Food prices showed a fall of 9.9 per cent., cost of housing, 2.4 per cent., while the combined index number fell 7.2 per cent.

4. Retail Price Index-Numbers in Terms of Currency.—The tables in sub-section 3 give the relative cost in the six capital cities of food, groceries, and houring from 1897 to 1930 in the form of index-numbers. The figures have been converted into a monetary basis in the next table, and show the sums which would have to be paid in each city and in each year in order to purchase such relative quantities (indicated by the mass units) of the several commodities, and to pay such sums for housing as would in the aggregate cost £1, according to the weighted average prices and rents in the six capitals in the five-yearly base period—1923-1927.

RETAIL PRICES.—AMOUNTS NECESSARY ON THE AVERAGE IN EACH YEAR FROM 1907 TO 1931 TO PURCHASE IN EACH CAPITAL CITY WHAT WOULD COST ON THE AVERAGE £1 IN THE FIVE-YEARLY BASE PERIOD—1923-1927 IN THE AUSTRALIAN CAPITALS REGARDED AS A WHOLE.

Year.	Sydney. Melb	'ne. Brisbane.	Adelaide, E	Perth. Hoba	rt. Weighted Average of 6 Capital Cities.
	FOOD AND	GROCERIES (46 Сомыорги	es).	
1907 1911 1914 1926 1927 1928 1929 1930 1930 Std Quarter 2nd , , , , , , , , , , , , , , , , , , ,	8. d. 8 10 6 10 11 1 1 10 12 11 22 21 3 21 20 11 19 20 8 19 20 5 18 21 10 20 19 8 18 20 5 18 20 5 18 20 5 18 20 5 18 20 6 18 19 6 18 18 6 17 18 0 10	4 10 7 6 11 5 2 12 1 3 20 0 5 18 10 10 20 0 5 18 10 10 18 8 1 19 0 3 16 11 10 18 0 9 17 2 4 16 8 1 15 8 8 16 0	11 5 1 2 4 2 2 1 1 2 2 1 1 2 2 1 1 2 2 1 1 2 2 1 1 2 2 2 1 1 2 2 2 1 1 2 2 2 1 1 2	8. d. 8. 13 5 11 11 14 7 13 22 4 22 20 10 20 1 20 21 1 19 21 8 20 4 19 20 3 19 17 4 17 7 17 4 16	4 10 8
Housing Acco	MMODATION (V	VEIGHTED AVE	erage—4 and	5 ROOMED	Houses).
1907 1911 1914 1921 1926 1927 1928 1929 1930 1930 2nd " 3rd " 4th " 1931 { let Quarter 2nd ", 3rd 3rd	11 10 9 11 15 2 12 12 19 9 16 22 4 20 22 10 21 23 3 21 1 24 3 20 23 6 20 23 1 19 22 2 18 21 2 17	5 7 0 7 9 4 5 12 7 9 16 4 11 16 8 9 16 9 11 16 10 3 15 0 0 16 7 10 15 8 1 15 1 0 14 7 1 13 10	10 2 14 1 13 1 16 2 18 6 18 10 20 5 19 9 18 4 19 5 18 11 18 2 16 10 16 2	9 2 8 10 6 9 11 9 10 14 9 17 18 0 19 18 10 18 19 1 18 19 7 18 19 7 18 19 10 18	1
	ROCERIES, AND				
1907 1911 1914 1921 1926 1927 1928 1929 1930 1950 1950 1100 11	11 0 10 11 12 13 9 12 12 12 12 12 12 12	10 0 10 0	20 0 20 1 20 7 18 7	13 7 12 19 8 20 19 10 20 19 6 19 20 3 19 20 9 19 19 4 18 20 3 19 20 1 19 19 4 18	2 10 5 10 11 7 5 13 0 11 19 10 6 20 6 9 20 3 1 20 3 10 21 1 9 19 7 3 20 5 2 20 1 9 19 5 11 18 5 18 17 10 2 17 4

5. Variations in Index-Numbers, Retail Prices and Housing, Thirty Australian Towns, 1928 to 1930.—The index-numbers given in the preceding sub-sections show changes in the cost of food, groceries, and housing separately for each capital city during the years

1907 to 1930. The figures given in the next table show the relative cost of food and groceries, and of housing for the years 1928 to 1930 in the thirty towns for which particulars are now collected. The weighted aggregate expenditure for the six capitals for the five-yearly period—1923-1927—has been taken as base and made equal to 1,000, hence the columns are comparable both horizontally and vertically. The index-numbers in the last column are the same as in previous tables where the period and town are comparable.

INDEX-NUMBERS, THIRTY TOWNS, SHOWING RELATIVE EXPENDITURE ON FOOD AND GROCERIES AND ON HOUSING (4 AND 5 ROOMS) SEPARATELY, AND ON THESE ITEMS COMBINED. BASIS OF TABLE — WEIGHTED AVERAGE EXPENDITURE ON FOOD, GROCERIES, AND HOUSING (4 AND 5 ROOMS) IN THE SIX CAPITAL CITIES IN THE FIVE-YEARLY BASE PERIOD—1923-1927 = 1,000.

-			1928.			1929.		1930.		
Town.		Food and Groceries.	Housing, 4 and 5-roomed Houses.	Food, Groceries, and Housing.	Food and Groceries.	Housing, 4 and 5-roomed Houses.	Food, Groceries, and Housing.	Food and Groceries.	Housing, 4 and 5-roomed Houses.	Food, Groceries, and Housing.
New South Wales— Sydney Newcastle Broken Hill Goulburn Bathurst Weighted Average		659 656 778 668 638 662	405 387 249 419 314 399	1,064 1,043 1,027 1,087 952 •1,061	703 684 830 706 675	412 384 248 440 312 405	1,115 1,068 1,078 1,146 987 1,110	635 628 763 631 622 637	424 370 258 419 347 415	1,059 998 1,021 1,050 969 1,052
VICTORIA— Melbourne Ballarat Bendigo Geelong Warrambool Weighted Average		608 623 623 615 599 609	385 239 281 347 295 374	993 862 904 962 894 983	648 664 672 651 639 649	388 250 290 334 301 377	1,036 914 962 985 940 1,026	589 614 618 586 602 591	359 247 266 314 307 349	948 861 884 900 909
QUEESSIAND— Brisbane		603 575 626 702 600 606	298 258 232 240 241 286	901 833 858 942 841 892	614 600 652 711 627 620	298 255 225 264 240	912 855 877 975 867	544 546 589 624 566 552	275 258 243 255 237 269	819 804 832 879 803 821
SOUTH AUSTRALIA— Adelaide Kadina, &c. Port Pirie Mount Gambier Peterborough		641 684 677 643 716	362 170 248 195 274	1,003 854 925 838 990	681 734 717 667 752	349 157 246 199 290	1,030 891 963 866 1,042	604 669 658 596 674	325 141 253 208 287	929 810 911 804 961
Weighted Average WESTERN AUSTRALIA— Perth, &c Kalgoorlie, &c. Northam . Bunbury . Geraldton		644 679 757 712 729 707	334 192 326 238 340	1,013 949 1,038 967 1,047	699 817 746 757 741	335 339 193 326 239 349	1,020 1,038 1,010 1,072 996 1,090	620 734 672 690 681	313 348 207 320 278 377	922 968 941 992 968 1,058
Weighted Average TASMANIA— Hobart Launceston Burnie		690 623 612 650	317 333 300 276 252	956 912 926 880	715 662 642 695 670	321 330 295 277 260	992 937 972 930	636 614 605 646 605	331 325 286 258 275	967 939 891 904 880
Devonport Queenstown Weighted Average Weighted Average for Towns		628 697 624 638	252 163 811 366	935 1,004	670 735 660 676	185 810 868	920 920 970 1,044	610 610	275 201 304 360	919 970
Weighted Average Capital Cities	i	636	378	1,014	673	381	1,054	607	371	978

§ 3. Variations in the Cost of Food, Groceries, Rent, Clothing, and Miscellaneous Expenditure.

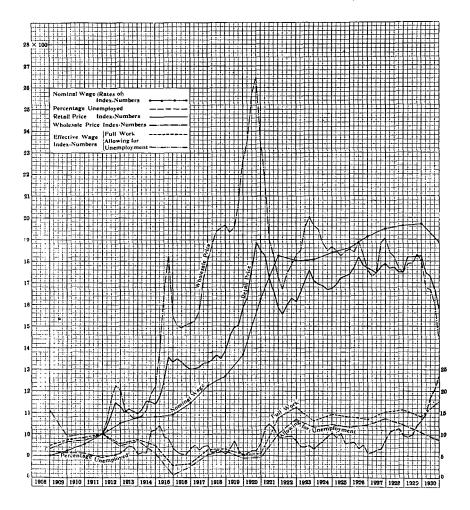
- 1. General.—The index-numbers in § 2 show the variations in the cost of food, groceries and house rent. The expenditure on these items covers approximately 60 per cent. of the total expenditure of the ordinary household. The balance is expended on clothing, boots, fuel, light, and such miscellaneous items as renewals of furniture, furnishings, drapery, crockery, lodge dues, trade union dues, recreation, newspapers, etc. The Royal Commission on the Basic Wage in 1920 recommended in its report that a method should be adopted of ascertaining from time to time the rise and fall in the purchasing-power of money in its relation to the total household expenditure. The Government adopted the recommendation, and the duty of carrying out the necessary investigations was entrusted to the Bureau of Census and Statistics, which adopted the methods hereunder described.
- 2. Methods Adopted.—After careful investigation it was decided to adopt for food, groceries, and house rent, the commodities, method, and weighting used by this Bureau. The commodities and quantities adopted for food and groceries conform very closely to those given in the Indicator Lists of the Commission. With regard to rent, the Commission adopted a certain type of five-roomed house as its standard for determining the amount allowed for housing. The investigations made by this Eureau are not confined to a particular type of house, but the average rentals paid for houses of four and five rooms are taken. The results can be used with safety to show the variations in the type of house described by the Commission.

The investigations of this Bureau advisedly had been confined to food, groceries, and house rent, and it was necessary, therefore, to make investigations into the cost of clothing and miscellaneous expenditure. With regard to clothing, the Basic Wage Commission collected a large amount of information as to prices and life of articles, and this has been utilized in computing the index-numbers given in the following tables.

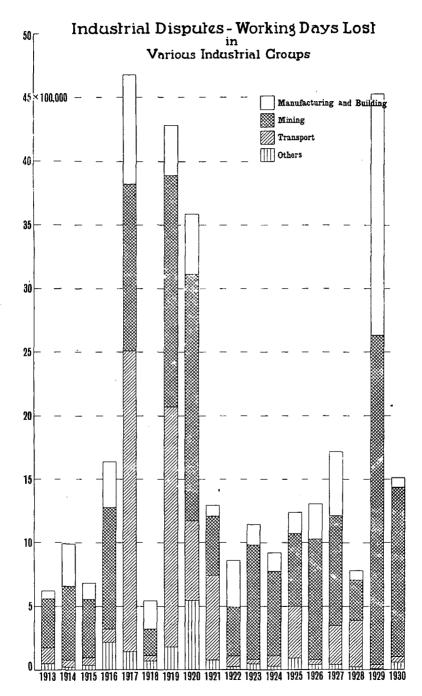
With regard to Miscellaneous Expenditure, which covers a very wide field, inquiries were made as to variations in cost of fuel and light, household utensils, drapery, crockery, etc., also with regard to other items included in the Indicator Lists for Miscellaneous Expenditure, and the aggregate expenditure on these items has been computed in the same manner as that for clothing.

- 3. Period Selected as Base.—For the new series of index-numbers November, 1914, was adopted as base owing to the difficulty of securing information with regard to prices of clothing and miscellaneous items for earlier years. Prior to and including the 4th Quarter, 1929, the index numbers were computed to this base, but in accordance with the decision of the Conference of Statisticians to adopt a post-war period as base, the index numbers since 1st Quarter, 1930, have been computed to the five-yearly period—1923-1927— as base (= 1,000), and the figures for past years have been re-computed to the same base.
- 4. Variations in Cost in the Capital Cities.—The index-numbers in the following table show the variations not only in each city from period to period, but also as between the various cities at any given period. The increase in cost in the six capital cities from November, 1914, was greatest in November, 1920, when it amounted to 69.7 per cent. The increase for the year 1929, compared with November, 1914, was 50.3 per cent.

RETAIL AND WHOLESALE PRICES, NOMINAL AND EFFECTIVE WAGF INDEX NUMBERS, AND PERCENTAGE OF UNEMPLOYED.—AUSTRALIA, 1908 TO 1920.



Note.—The figures on the right represent the scale for the percentage unemployed according to tradeunion returns. The figures on the left represent the scale for the several index-numbers, the year 1911 being taken in each case as base (= 1000). Since the end of the year 1911, the Retail Price Index-numbers (weighted average cost of food, groceries, and house rent for the six capital cities), and the Wholesale Price Index-number (Melbourne) are shown in each quarter, while unemployment percentages are shown quarterly since the end of the year 1912 only. The other index-numbers since 1913 refer to the average for the whole year, but for purposes of convenience are plotted on the graph as at the end, not the middle, of the year. Retail Price and Wholesale Price Index-numbers show the average level during the whole of each quarter, and they also for convenience are plotted at the end, and not the middle, of each quarter.



EXPLANATION.—The scale refers to working days lost in hundred thousands. Thus, taking the year 1917, and comparing the shaded and blank sections with the scale, it will be observed that about 870,000 working days were lost in Manufacturing and Building, over 1,300,000 in Mining, over 2,300,000 in Transport, and about 150,000 in other industries.

Prices declined during 1930, but compared with prices at November, 1914, showed an increase of 41.9 per cent. Further, in 1930 the cost of the commodities and services included was greatest in Sydney (1,026) and least in Brisbane (859).

INDEX-NUMBERS, TOTAL HOUSEHOLD EXPENDITURE, CAPITAL CITIES.— 1914 TO 1931.

(Note.—Weighted average cost in the five-yearly period—1923-1927—for all items in the six capital cities taken as base = 1,000.)

	- -	November.		** •		Year.			1st
Citles.	1914.	1921.	1922.	1926.	1927.	1928.	1929.	1930.	Quarter 1931.
Sydney Melbourne Brisbane Adelaide Perth Hobart	712 671 611 699 707 687	1,046 1,003 923 989 1,008 1,070	1,021 963 877 954 931 997	1,033 998 950 1,026 992 1,035	1,029 990 922 1,018 984 998	1,042 992 917 1,027 1,012 980	1,073 1,017 923 1,037 1,026 1,000	1,026 956 859 952 977 956	954 878 814 875 920 907
Weighted Average	687	1,013	975	1,011	1,002	1,009	1,033	975	905

§ 4. Retail Price Index-Numbers, 200 Towns.

- 1. General.—To supplement the information collected each month for the 30 towns specified in § 2.5 ante, a special investigation was initiated in November, 1913, into retail price index-numbers in 70 additional towns. This investigation was repeated in November, 1914, and again in November, 1915, when the number of additional towns was increased to 120. In November, 1923, the number of additional towns was further increased to 170, and it is intended to institute inquiries in November in each year, thus making information available annually for 200 towns. The results of the first investigation were published in Labour Bulletin No. 5 (Section IV., pages 26 to 33), where a description was given of the methods adopted in making the investigation and in computing the index-numbers. The results of the succeeding yearly investigations have appeared in the Labour Bulletins and Reports of this Bureau.
- 2. Detailed Results, 1928 to 1930.—The results of the investigations made in November, 1928 to 1930, are set out in the following table. The aggregate expenditure on food and groceries separately is shown in the form of index-numbers for each year in column A. In columns B and C the corresponding aggregate expenditure on food, groceries, and rent of 4 rooms, and food, groceries, and rent of 5 rooms are shown for each year for each individual town. The index-number 1,535 represents the weighted average expenditure in 200 towns on food, groceries, and rent of 5-roomed houses, and 1,400 represents the weighted average expenditure on food, groceries, and rent of 4-roomed houses in November, 1930. Similarly, in column A, the index-number 932 represents the relative weighted average expenditure on food and groceries only in November, 1930. The figures given in the table are comparable throughout. Thus, taking the weighted average expenditure for all 200 towns on food, groceries, and rent of 5-roomed houses as equal to 1,535. the expenditure on the same items in Melbourne is 1,518, while if 4-roomed houses were substituted for 5-roomed the expenditure in Melbourne would be represented by 1,380.

In the table on the following pages the basis taken is the weighted average expenditure on food, groceries, and housing accommodation in the six capital cities in 1911, made equal to 1,000.

INDEX-NUMBERS.—COST OF FOOD, GROCERIES, AND HOUSING IN 200 TOWNS IN 1928, 1929, AND 1930, COMPARED WITH THE WEIGHTED AVERAGE COST OF FOOD, GROCERIES, AND RENT FOR ALL HOUSES IN THE SIX CAPITAL CITIES IN 1911 AS BASE (= 1,000).

	 	1928. November.			1	1929. Novembe	r.	1930. November.		
State and To	wn.	Food and Groceries only.	Food, Groceries, and Rent of 4- Roomed Houses.	Food, Groceries, and Rent of 5- Roomed Houses.	Food and Groceries only.	Food, Groceries, and Rent of 4- Roomed Houses.	Food, Groceries, and Rent of 5- Roomed Houses.	Food and Groceries only.	Food, Grocertes, and Rent of 4- Roomed Houses.	Food, Groceries, and Rent of 5- Roomed Houses.
NEW SOUTH WALE		A	В	C	A	В	C	A	! В	С
Sydney Newcastle Broken Hill Goulburn Bathurst		1,072 1,058 1,239 1,082 1,019	1,630 1,542 1,606 1,648 1,401	1,776 1,767 1,724 1,778 1,505	1,186 1,159 1,406 1,200 1,140	1,751 1,649 1,772 1,801 1,519	1,897 1,852 1,892 1,939 1,616	980 956 1,169 944 930	1,537 1,453 1,551 1,491 1,339	1,682 1,602 1,671 1,582 1,446
Albury Armidale Ballina Bega Berry		1,063 1,031 1,113 1,097 1,090	1.754 1,513 1,607 1,419 1,445	1,914 1,590 1,733 1,530 1,550	1,161 1,127 1,191 1,181 1,175	1,822 1,603 1,684 1,506 1,504	1,962 1,701 1,809 1,622 1,635	930 937 1,000 957 973	1,536 1,375 1,395 1,313 1,302	1,653 1,463 1,527 1,431 1,394
Blackheath Bourke Bowral Casino Cessnock		1,230 1,287 1,090 1,086 1,075	1,675 1,550 1,723 1,532 1,568	1,800 1,613 1,814 1,771 1,634	1,272 1,374 1,219 1,164 1,164	1,733 1,611 1,794 1,690 1,503	1,812 1,684 1,956 1,836 1,576	1,036 1,089 991 916 935	1,478	1,582 1,484 1,636 1,574 1,420
Cobar Cooma Coonamble Cootaniundra Corrimal		1,231 1,133 1,121 1,049 1,096	1,363 1,463 1,485 1,548 1,539	1,428 1,672 1,611 1,782 1,671	1,312 1,256 1,250 1,166 1,159	1,510 1,599 1,614 1,712 1,613	1,549 1,816 1,753 1,866 1,751	1,119 1,053 1,033 942 974	1,333 1,382 1,388 1,446 1,459	1,386 1,571 1,523 1,615 1,510
Cowra Cronulla Deniliquin Dubbo Forbes		1,081 1,128 1,098 1,139 1,055	1,610 1,644 1,480 1,760 1,601	1,687 1,817 1,625 1,834 1,800	1,189 1,275 1,208 1,196 1,196	1,680 1,827 1,583 1,854 1,781	1,817 1,998 1,734 1,941 1,990	899 1,060 1,053 913 918	1,347 1,601 1,516 1,604 1,512	1,504 1,740 1,667 1,673 1,632
Gilgandra Glen Innes Grafton Grenfell Griffith		1,184 1,007 993 1,065 1,161	1,477 1,414 1,467 1,473 2,083	1,546 1,575 1,649 1,674 2,313	1,268 1,112 1,060 1,173 1,293	1,643 1,546 1,546 1,568 2,214	1,692 1,697 1,705 1,766 2,444	979 881 876 961 1,083	1,321 1,302 1,404 1,395 2,021	1,436 1,427 1,574 1,553 2,251
Gulgong Gunnedah Hay Inverell Junce		1,121 1,046 1,164 1,108 1,095	1,417 1,445 1,545 1,569 1,770	1,490 1,593 1,765 1,645 1,806	1,207 1,131 1,273 1,155 1,205	1,512 1,567 1,677 1,682 1,869	1,622 1,684 1,871 1,737 1,896	982 897 1,026 930 963	1,344 1,349 1,420 1,445 1,587	1,434 1,401 1,618 1,522 1,687
Katoomba Kempsey Kiama Kurri Kurri Lecton		1,160 1,068 1,152 1,108 1,190	1,752 1,539 1,514 1,497 1,908	1,904 1,639 1,614 1,588 1,980	1,250 1,037 1,211 1,163 1,284	1,848 1,517 1,612 1,510 2,003	1,980 1,607 1,724 1,603 2,060	1,048 837 1,027 978 1,015	1,691 1,226 1,373 1,372 1,724	1,778 1,403 1,601 1,442 1,788
Lismore Lithgow Maitland Moree Moss Vale		1,085 1,094 1,026 1,149 1,086	1,604 1,531 1,450 1,617 1,652	1,706 1,610 1,567 1,872 1,751	1,111 1,196 1,142 1,243 1,191	1,676 1,643 1,504 1,712 1,787	1,837 1,716 1,609 1,973 1,868	959 981 919 1,004 959	1,485 1,412 1,331 1,596 1,439	1,691 1,506 1,441 1,793 1,584

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INDEX.NUMBERS.—COST OF FOOD, GROCERIES, AND HOUSING IN 200 TOWNS, ETC.—continued.

Kyneton	Healeaville	Daylesford	Camperdown	Ararat Bacchus Marsh Bairnsdale Beechworth Benalla	Victoria— Melbourne Ballarat Bendigo Geelong Warrnambool	Yass Young Young Weighted Average for State (74 Towns)	Wagga Wagga Walcha Wallington Weston Windsor Wholongong	Taree Temora Tenterfield Tumut Ulmarra	Quirindl Hichmond Scone Singleton Tanworth	Parkes Penrith Port Kembla Portland Queanbeyan	Mudges Mudges Narrabri Narrandera Nowra Orange	NEW SOUTH WALES-con-	State and Town.	
1,0		1,1,1,1	1111						1,1,1,1			" 	Food and Groceries	
,019 ,026	038 038	034 023 017 083	050 280 280 280 280 280 280 280 280 280 28	088 033 049 047	968 1,002 1,002 1,002 984 961	1,127 1,056 1,058	1,056 1,048 1,048 1,058 1,077 1,077	1,103 1,120 1,132 1,132 1,046 1,045	075 034 050 006	077 098 137 112 114	1,108 1,089 1,122 1,135 1,067		only.	
1,887 1,404	1,377 1,644 1,582 1,298 1,476	1,363 1,194 1,433 1,427 1,455	1,411 1,438 1,252 1,568 1,131	1,494 1,494 1,497 1,833 1,833	1,518 1,297 1,375 1,495 1,877	1,593 1,632 1,613	1,786 1,468 1,588 1,588 1,588	1,621 1,664 1,548 1,526 1,407	1,420 1,478 1,488 1,508 1,430	1,630 1,545 1,699 1,550 1,600	1,626 1,519 1,677 1,686 1,643	Б	Food, Groceries, and Rent of 4- Roomed Houses.	1928. November.
1,408	1,503 1,832 1,714 1,368 1,580	1,429 1,234 1,593 1,590 1,646	1,575 1,541 1,425 1,696 1,190	1,614 1,573 1,600 1,382 1,504	1,684 1,491 1,507 1,610 1,538	1,749 1,701 1,757	1,794 1,618 1,577 1,582 1,703	1,772 1,527 1,581 1,671 1,538	1,599 1,626 1,636 1,611 1,614	1,758 1,624 1,821 1,658 1,700	1,720 1,666 1,908 1,661 1,771	C	Food, Groceries, and Rent of 5- Roomed Houses.	
1,122 1,179	1,178 1,218 1,155 1,102 1,153	1,076 1,118 1,113 1,113 1,156 1,162	1,135 1,113 1,108 1,102 1,115	1,161 1,153 1,167 1,167 1,178 1,178	1,084 1,127 1,130 1,130 1,099 1,103	1,247 1,204 1,187	1,182 1,198 1,237 1,157 1,142 1,173 1,173	1,149 1,222 1,199 1,136 1,136	1,169 1,140 1,077 1,148 1,109	1,213 1,145 1,216 1,234 1,235	1,196 1,205 1,205 1,205 1,198 1,147	A	Food and Groceries only.	7
1,458 1,567	1,504 1,731 1,748 1,382 1,614	1,572 1,272 1,548 1,504 1,633	1,549 1,508 1,397 1,683 1,234	1,551 1,613 1,528 1,481 1,546	1,647 1,440 1,503 1,572 1,572	1,765 1,769 1,727	1,911 1,666 1,598 1,618 1,622 1,622 1,724	1,682 1,782 1,642 1,639 1,508	1,493 1,535 1,537 1,543 1,543	1,761 1,592 1,777 1,641 1,690	1,701 1,658 1,730 1,659 1,700	В	Food, Groceries, and Rent of 4- Roomed Houses.	1929. November
1,583 1,732	1,594 1,885 1,879 1,448 1,679	1,438 1,361 1,715 1,666 1,674	1,705 1,639 1,527 1,771 1,771	1,695 1,686 1,732 1,517 1,592	1,795 1,624 1,651 1,691 1,698	1,896 1,862 1,871	1,923 1,758 1,704 1,684 1,767 1,767	1,633 1,913 1,673 1,778 1,778	1,686 1,732 1,675 1,684 1,725	1,912 1,698 1,920 1,763 1,781	1,802 1,799 1,961 1,761 1,873	a 	Food, Groceries, and Rent of 5- Roomed Houses.	
947 970	942 948 969 937 899	938 920 934 1,023 1,038	1,017 936 941 912 930	989 984 935	895 923 908 908	1,032 1,008 978	937 962 945 941 985	960 1,005 954 938 973	1,046 944 941 941 976 889	916 926 1,023 1,024 1,024	1,009 1,053 1,019 1,019	A	Food and Groceries only.	
1,841 1,883	1,245 1,395 1,495 1,213 1,376	1,218 1,081 1,294 1,354 1,511	1,435 1,265 1,170 1,481 1,128	1,360 1,421 1,350 1,287 1,287	1,380 1,213 1,241 1,305 1,363	1,503 1,556 1,513	1,627 1,302 1,274 1,333 1,501	1,509 1,565 1,408 1,465 1,465 1,427	1,852 1,372 1,415 1,419 1,336	1,436 1,834 1,549 1,418 1,432	1,424 1,486 1,580 1,580 1,446	ㅂ	Food, Groceries, and Rent of 4- Roomed Houses.	1930. November
1,447 1,484	1,827 1,611 1,627 1,279 1,508	1,279 1,160 1,460 1,508 1,596	1,593 1,462 1,342 1,576 1,141	1,585 1,559 1,544 1,352 1,385	1,518 1,407 1,383 1,448 1,626	1,602 1,666 1,652	1,792 1,488 1,379 1,425 1,583 1,583 1,640 1,425	1,625 1,663 1,494 1,629 1,565	1,596 1,519 1,533 1,508 1,474	1,549 1,456 1,089 1,484 1,525	1,490 1,607 1,744 1,571 1,656	C	Food, Groceries, and Rent of 5- Roomed Houses.	

INDEX-NUMBERS.—COST OF FOOD, GROCERIES, AND HOUSING IN 200 TOWNS, ETC.—continued.

		1	1928. Novembe		· · -	1929. Vovembe		1930. November.		
State and Town.	:	Food and Groceries only.	Food, Grocerles, and Rent of 4- Roomed Houses.	Food, Groceries, and Rent of 5- Roomed Houses.	Food and Grocerics only.	Food, Groceries, and Rent of 4- Roomed Houses.	Food, Groceries, and Rent of 5- Roomed Houses.	Food and. Groceries only.	Food, Groceries, and Rent of 4- Roomed Houses.	Food, Groceries, and Rent of 5- Roomed Houses.
Vionopia		A	В	C	A	В	C	A	В	С
VICTORIA—continued. Maffra		981	1,559	1,639	1,106	1,671	1,763	959	1,520	1,670
Maldon Maryborough	::	1,040 1,055	1,185 1,350	1,238 1,472	1,124 1,160	1,279 1,524	1,325 1,623	961 921	1,093 1,264	1,145 1,359
Mildura Morwell Nhill Orbost Portland	:: }	1,106 1,045 1,089 1,088 1,047	1,698 1,554 1,582 1,494 1,376	1,873 1,685 1,697 1,733 1,474	1,217 1,115 1,248 1,182 1,162	1,843 1,628 1,748 1,560 1,475	2,000 1,723 1,906 1,757 1,656	1,000 964 971 989 967	1,584 1,455 1,366 1,371 1,305	1,804 1,567 1,557 1,575 1,434
Port Fairy St. Arnaud Sale Seymour Shepparton		1,035 1,107 984 1,105 1,022		1,424 1,699 1,545 1,532 1,756	1,109 1,206 1,110 1,186 1,172	1,409 1,535 1,450 1,581 1,785	1,507 1,812 1,661 1,673 1,874	948 1,038 960 969 960	1,211 1,357 1,266 1,371 1,502	1,883 1,538 1,507 1,479 1,659
Stawell Swan Hill Terang Traralgon Wangaratta		1,132 1,074 1,023 1,011 1,087	1,459 1,732 1,417 1,450 1,511	1,602 1,837 1,536 1,597 1,630	1,232 1,139 1,137 1,082 1,195	1,550 1,819 1,480 1,489 1,636	1,721 1,929 1,683 1,643 1,832	993 937 984 931 967	1,305 1, 5 21 1,340 1,322 1,461	1,414 1,792 1,537 1,483 1,592
Warracknabeal Warragul Wonthaggi Weighted Average for S	 State	1,067 994 1,028	1,404	1,743 1,672 1,568	1,210 1,075 1,088	1,676 1,573 1,468	1,838 1,746 1,614	922	1,332 1,428 1,323	1,495 1,633 1,442
(48 Towns)	• •	981	1,497	1,658	1,096	1,623	1,770	905	1,366	1,507
QUEENSLAND— Brisbane Toowoomba Rockhampton Charters Towers Warwick	••	997 948 1,046 1,163 998	1,392 1,252 1,331 1,510 1,344	1,528 1,419 1,440 1,598 1,409	1,010 1,010 1,074 1,122 1,042	1,409 1,310 1,355 1,521 1,392	1,542 1,475 1,474 1,561 1,452	818 835 886 945 856	1,164 1,112 1,195 1,311 1,185	1,281 1,297 1,310 1,360 1,262
Ayr Barcaldine Bowen Bundaberg Cairns	•••	1,183 1,253 1,136 1,030 1,115	1,643 1,582 1,531 1,329 1,656	1,775 1,678 1,697 1,441 1,778	1,197 1,265 1,197 1,011 1,192	1,688 1,669 1,592 1,384 1,766	1,771 1,728 1,731 1,478 1,904	996 1,062 1,002 877 947	1,404 1,447 1,355 1,203 1,483	1,522 1,569 1,490 1,298 1,698
Charleville Chillagoe Cloncurry Cooktown Cunnamulla		1,139 1,236 1,253 1,193 1,186	1,578 1,499 1,648 1,286 1,647	1,812 1,552 1,779 1,351 1,706	1,181 1,279 1,310 1,249 1,251	1,604 1,542 1,705 1,446 1,711	1,839 1,595 1,836 1,499 1,803	1,005 1,168 1,141 1,169 1,054	1,487 1,379 1,540 1,367 1,501	1,742 1,431 1,658 1,452 1,580
Dalby Gayndah Gladstone Goondiwindi Gynnpie	•••	1,009 1,142 1,052 1,094 1,074	1,362 1,438 1,341 1,501 1,412	1,454 1,537 1,440 1,574 1,528	1,099 1,161 1,103 1,187 1,100	1,415 1,477 1,414 1,608 1,464	1,570 1,556 1,499 1,648 1,525	872 960 948 990 886	1,227 1,262 1,245 1,385 1,234	1,464 1,361 1,369 1,425 1,362
Hughenden Innisfaii Ipswich Longreach Mackay	•••	1,239 1,255 1,069 1,228 1,103	1,719 1,848 1,394 1,561 1,637	1,844 2,054 1,524 1,762 1,780	1,287 1,328 1,027 1,266 1,147	1,748 1,940 1,357 1,575 1,707	1,868 2,118 1,457 1,776 1,851	1,082 1,017 855 1,066 956	1,516 1,544 1,159 1,371 1,412	1,595 1,708 1,246 1,607 1,547
Maryborough Mount Morgan Nambour Roma Stanthorpe		1,050 1,111 1,098 1,091 1,036	1,319 1,243 1,470 1,459 1,395	1,461 1,295 1,572 1,610 1,517	1,106 1,189 1,120 1,145 1,135	1,418 1,321 1,485 1,531 1,531	1,619 1,387 1,610 1,705 1,595	876 970 923 941 935	1,238 1,102 1,289 1,321 1,369	1,428 1,168 1,406 1,461 1,461
Townsville		1,191 1,265	1,677 1,725	1,763 1,822	1,158 1,286	1,631 1,746	1,730 1,834	917 1,064	1,372 1,380	1,456 1,498
Weighted Average for 8 (32 Towns)		1,040	1,415	1,542	1,057	1,439	1,564	863	1,211	1,330

INDEX-NUMBERS.—COST OF FOOD, GROCERIES, AND HOUSING IN 200, TOWNS, ETC.—continued.

Weighted Average for Australia (200 Towns)	(13 Towns)	ale one	Beaconsfield Campbellown Deloraine Franklin New Norfolk	TABMANIA— Hobbart Launceston Burnie Devonport Queenstown	Narrogin Wagti York Weighted Average for State (18 Towns)	Oollie Greenbushes Katanning Leonore and Gwalla Meekatharra	Albany Beverley Bridgetown Broome Carnarron	WESTERN AUSTRALIA— Perth and Frementle Kalgoorile and Boulder Northam Bunbury Geraldton	Weighted Average for State (15 Towns)	Murray Bridge Port Augusta	Freeling Gawler Kapunda Kooringa Millicent	SOUTH AUSTRALIA— Adelaide Kadline, etc	State and Town.	
1,040	1,013	1,000 1,189	989 975 953 1,024 995	1,016 982 1,047 1,016 1,130	1,185 1,182 1,124 1,155	1,244 1,266 1,154 1,369 1,867	1,282 1,199 1,272 1,390 1,821	1,126 1,271 1,196 1,201 1,162	1,011	1,036 1,243 1,060 1,034 1,207	1,003 1,040 1,007 1,060 965	A 997 1,098 1,073 1,023 1,161	Food and Groceries only.	
1,536	1,434	1,205 1,315 1,387	1,094 1,163 1,295 1,235 1,317	1,487 1,386 1,496 1,430 1,394	1,759 1,544 1,460 1,596	1,704 1,477 1,502 1,566 1,630	1,611 1,489 1,622 1,926 1,795	1,593 1,582 1,642 1,541 1,669	1,492	1,456 1,630 1,891 1,561 1,657	1,392 1,364 1,204 1,389 1,340	B 1,509 1,326 1,452 1,279 1,672	Food, Groceries, and Rent of 4- Roomed is uses.	1928. November.
1,683	1,583	1,379 1,421 1,430	1,120 1,212 1,348 1,288 1,403	1,658 1,573 1,596 1,460 1,407	1,843 1,636 1,562 1,713	1,764 1,529 1,614 1,632 1,715	1,693 1,548 1,667 2,015 1,963	1,718 1,652 1,795 1,665 1,839	1,645	1,560 1,710 1,445 1,758 1,800	1,507 1,471 1,277 1,455 1,402	C 1,673 1,422 1,564 1,381 1,656	Food, Groceries, and Rent of 5- Roomed Houses.	
1,133	1,102	1,084 1,080 1,293	1,052 1,079 1,019 1,118 1,118 1,067	1,096 1,087 1,163 1,116 1,215	1,173 1,124 1,130 1,130	1,234 1,234 1,173 1,173 1,412 1,378	1,195 1,187 1,266 1,456 1,456 1,347	1,095 1,279 1,186 1,229 1,198	1,136	1,128 1,323 1,287 1,287 1,153 1,287	1,112 1,134 1,172 1,164 1,052	A 1,124 1,235 1,198 1,102 1,258	Food and Groceries only.	l Legel
1,634	1,529	1,374 1,409 1,490	1,144 1,266 1,393 1,828 1,828	1,573 1,492 1,586 1,505 1,527	1,711 1,535 1,466 1,576	1,712 1,477 1,565 1,609 1,642	1,513 1,483 1,649 1,932 1,808	1,567 1,580 1,619 1,566 1,678	1,601	1,506 1,710 1,561 1,734 1,734 1,780	1,441 1,428 1,418 1,418 1,493 1,477	B 1,619 1,432 1,569 1,360 1,364	Food, Groceries, and Rent of 4- Roomed Houses.	1929. November.
1,773	1,666	1,466 1,511 1,523	1,183 1,315 1,440 1,381 1,461	1,712 1,692 1,731 1,603 1,557	1,826 1,606 1,508 1,719	1,817 1,550 1,745 1,675 1,675	1,616 1,549 1,693 2,114 1,956	1,721 1,657 1,803 1,677 1,881	1,717	1,613 1,790 1,654 1,898 1,923	1,556 1,520 1,435 1,559 1,559	1,740 1,475 1,475 1,675 1,465 1,780	Food, Groceries, and Rent of 5- Roomed Houses.	7
932	935	913 883 1,103	919 971 881 950 923	932 911 994 935 1,068	1,007 940 937	999 1,046 929 1,247 1,229	983 987 1,072 1,325 1,188	902 1,080 987 995 969	907	899 1,086 1,005 923 1,116	892 882 937 959 875	A 894 998 902 977	Food and Groceries only.	
1,400	1,349	1,209 1,217 1,301	1,183 1,213 1,213 1,187 1,187	1,390 1,308 1,355 1,355 1,379 1,387	1,491 1,434 1,275 1,378	1,462 1,250 1,323 1,444 1,466	1,337 1,307 1,427 1,801 1,683	1,363 1,398 1,434 1,434 1,416 1,541	1,317	1,250 1,503 1,294 1,479 1,577	1,207 1,177 1,147 1,275 1,279	1,323 1,186 1,361 1,361 1,160 1,389	Food, Groceries, and Rent of 4- Roomed Houses.	1930. November.
1,535	1,492	1.286 1,348 1,334	1,050 1,238 1,276 1,239 1,318	1,557 1,474 1,489 1,402 1,402	1,464 1,377 1,508	1,568 1,342 1,494 1,510 1,624	1,409 1,382 1,516 1,983 1,774	1,502 1,493 1,571 1,571 1,502	1,431	1,340 1,583 1,378 1,626 1,752	1,310 1,264 1,182 1,354 1,358	1,443 1,226 1,226 1,490 1,281 1,491	Food, Groceries, and Rent of 5- Roomed Houses.	7

By deducting the index-number in column A from those in column B or C, the relative aggregate expenditure on housing accommodation can be ascertained. Thus for November, 1930, the index-number for food and groceries in Melbourne (column A) is 895. Subtracting this from 1,380 (column B) gives a difference of 485, which is the relative cost of house rent for houses of 4 rooms, and from 1,518 (column C) gives a difference of 623, which is the relative cost of house rent for houses of 5 rooms. Similarly the relative cost of housing accommodation can be ascertained for each of the towns included.

A table showing the retail price index-numbers (food and groceries) for each of the thirty towns for various months since July, 1914, appeared in previous issues, but consideration of space precludes its repetition in the present issue. This table is, however, given in the Quarterly Summary of Australian Statistics issued by the Bureau.

B.-WAGES.

§ 1. Operations under Wages Board and Industrial Arbitration Acts.

- 1. General.—Particulars of the operations of Wages Boards and Industrial and Arbitration Courts under the Commonwealth and State Acts for the regulation of wages, hours, and conditions of labour were first compiled for the year 1913, and reviews to the end of each annual period appear in Labour Reports and Quarterly Summaries to the 31st December, 1930.
- 2. Awards, Determinations. Industrial Agreements.—The following table gives a summary for each of the years 1926 to 1930:—

AWARDS AND DETERMINATIONS MADE AND INDUSTRIAL AGREEMENTS FILED 1926 TO 1930.

 -							
	1926.	1927	. 19	28.	1929.	198	30.
State.	Awards or Determinations made.	Filed. Awards or Determina- tions made.	Agreements Filed. Awards or Determina-	Agreements	Awards or Determina- tions made. Agreements Filed.	Awards or Determina- tions made.	Agreements Filed.
New South Wales Victoria Queensland South Australia Wester LA Australia Tasmania Commonwealth Court Commonwealth Public Service Arbitrator	106 90 14 10 3 50 3	51 163 74 27 56 7 15 87 6 2 4 80 34	33 93 73 18 34 4 14 57 19 10 25 40 6	36 27 4 28 3 30	55 27 46 1 21 16 13 9 15 29 4 2 29 26	31 83 14 17 8 10 17	16 44 1 88 1
Total	438 15	353	137 289	128	187 109	185	110

3. Boards Authorized, Awards, etc., in Force.—(i) Totals for 'Australia. The following table gives particulars at the dates specified for all States of Boards authorized, and including operations under the Commonwealth and State Arbitration Acts, of the number of awards, determinations, and industrial agreements in force:—

BOARDS AUTHORIZED, AWARDS, ETC.-AUSTRALIA, 1913 TO 1930.

. Da	tes.		Boards Autho- rized,	Boards which had made Awards or Deter- minations.	Awards or Deter- minations in Force.(a)	Industrial Agree- ments in Force.
31st December, 1913		 	505	387(b)	575(c)	401
31st December, 1915		 	573 、	498	663	546
31st December, 1920		 	475	440	1,041	972
31st December, 1925		 	575	524	1,181	607
31st December, 1930		 ;	644	582	1,285	601

⁽a) Including awards made by Arbitration Courts and the Commonwealth Public Service Arbitrator.
(b) Owing to the fact that a number of awards under the New South Wales Industrial Disputes Act (1908) were still in force, the Boards constituted for such industries under the Industrial Arbitration Act (1912) had not made any awards. (c) Excluding awards or determinations which expired in New South Wales (under the Act of 1908) on 31st December, 1913.

Considerable expansion of the principle of the fixation of a legal minimum rate of wage and of working conditions took place during the period under review. At the end of 1930, the number of awards or determinations and industrial agreements in force had increased by 710 and 200 respectively over the number in force at the 31st December, 1913.

(ii) Summary for States. The following table gives particulars for each State and the Commonwealth of the number of Boards authorized, etc., for the years specified:—

BOARDS AUTHORIZED. AWARDS. ETC.—SUMMARY, 1913. AND 1930.

- DOARDS ACT										
		Commo	nwealth	j · _	Vic.					Total.
Particulars.	At 31st. Dec.	Court.	Pub. Ser. Arb.	N.S.W.		Q'land.	S.A.	W.A.	Tas.	
Industrial and Wages— Boards authorized	{1913 1930	::		(a) 216 (a) 308	135 188	75 2	56 76	·i6	23 54	505 644
Boards which have made Determinations	${1913 \atop 1930}$::	123 277	123 175	74 2	47 66	iı	19 51	386 582
Awards and Determinations— In force	${1913 \atop 1930}$	17 134	42	265 465	127 179	73 265	$\frac{54}{72}$	18 78	21 50	575 1,285
Industrial Agreements— In force	${1913 \atop 1930}$	228 143		75 117	::	5 122	11 29	82 187		401 601
Commonwealth Court Awards— Number in force in each State Commonwealth Agreements—	{1913 1930		.:	13 82	17 97	15 26	16 68	9 30	13 57	
Number in force in each State	$\left\{\substack{1913 \\ 1930}\right.$::		132 42	129 59	68 14	62 23	57 11	61 33	••
Arbitrator— Number of Determinations in force in each State	1930			38	34	30	31	30	29	••

⁽a) Under Industrial Arbitration Act, (1926), Conciliation Committees have been appointed, and at the end of 1930, 267 Committees were in force.

§ 2. Rates of Wage and Hours of Labour.

1. General.—The collection of information respecting the current rates of wage payable in different callings and in occupations in various industries was first undertaken by the Bureau in the early part of the year 1913. The particulars are obtained primarily from

^{*} The registration of industrial agreements is not provided for under the Victorian Act, but such agreements may be registered and filed under the provisions of the Commonwealth Conciliation and Arbitration Act, and are operative within the State.

awards, determinations and agreements, under Commonwealth and State Industrial Acts, and therefore are the minimum rates prescribed. They refer generally to the capital city in each State, but in industries which obviously are not carried on in the capital cities, s.g., mining, agriculture, etc., the rates in the more important centres are taken. In cases where no award, determination, or agreement is in force, particulars are taken of the ruling union or predominant rate. During recent years the number of predominant rates of wage included in the tabulations has been reduced considerably, since most of the industries and occupations are now covered by awards, determinations, or industrial agreements.

The index-numbers for male adult workers are computed with the weighted average wage in 1911 as base (= 1,000) in order that comparisons might more readily be made between these index-numbers and the retail price index-numbers (food, groceries and rent—all houses) which are also computed to the year 1911 as base. In the case of females, however, it has not been possible to secure information for years prior to 1914, and the index-numbers are therefore computed with the weighted average rate of wage payable to adult female workers in Australia at 30th April, 1914, as base (= 1,000).

An extensive tabular presentation of the minimum rates of wage for adult male and female workers in the main occupations in the capital city of each State is given each year in the Annual Labour Reports.

- 2. Weekly Rates of Wage, 1926 to 1930.—(i) General. The arithmetical average of the rates of wage given in the Appendix referred to furnishes the basis for the computation of relative weighted wages in the different States and industrial groups.
- (ii) Adult Males—States. The following table gives the weighted average nominal weekly rates of wage payable to adult male workers at the dates specified.

WAGES.—ADULT MALES—WEIGHTED AVERAGE NOMINAL WEEKLY RATE PAYABLE FOR A FULL WEEK'S WORK, AND WAGE INDEX-NUMBERS, 1926 TO 1930.

Note.—Index-numbers based on the average wage for Australia in 1911 (51s. 3d.) as base (= 1,000). The index-numbers in this table are comparable throughout.

Particulars.	N.S.W.	Vic.	Q'land.	S.A.	W.A.	Tas.	Aus- tralla.
No. of Occupations included	874	909	627	567	489	482	3,948
	R	ATES OF	WAGE.				,
31st December, 1926 31st December, 1927 31st December, 1928 31st December, 1929 31st March, 1930 30th June, 1930 30th September, 1930 31st December, 1930	101 10 102 7 102 11 103 2 102 3 102 0 99 1	s. d. 99 6 100 3 99 8 101 1 101 1 99 11 99 2 96 11	s. d. 100 1 100 1 101 2 101 2 100 2 100 0 96 5 92 5	$97 1 \\ 95 10$	s. d. 98 9 98 10 99 6 100 7 100 6 100 3 100 6 99 7		8. d. 99 4 100 2 100 5 101 2 101 1 100 3 99 5 96 9
31st December, 1926 31st December, 1927 31st December, 1928 31st December, 1929 31st March, 1930 30th June, 1930	1,959 1,988 2,001 2,007 2,013 1,995 1,990	1,941	1,952 1,953 1,974 1,975 1,954 1,952 1,881 1,803	1,867 1,885 1,877 1,896 1,894 1,870 1,858 1,807	1,927 1,928 1,941 1,933 1,961 1,956 1,961 1,943	1,851 1,832 1,820 1,848 1,853 1,836 1,829 1,797	1,938 1,955 1,959 1,974 1,973 1,956 1,939 1,887

⁽a) Weighted average.

The results show that at the 31st December, 1930, the weighted average nominal weekly rate of wage was highest in Western Australia, followed in the order named by New South Wales, Victoria, South Australia, Queensland, and Tasmania. Little movement in wages occurred in the first quarter of 1930 as compared with the previous quarter. The average rates of wage decreased in all States during the second quarter, and the decline in the average wage continued during the succeeding quarters. The weighted average nominal rate for Australia at the end of the year was 96s. 9d. as compared with 101s. 2d. at 31st December, 1929, a reduction of 4s. 5d. per week. The greatest fall in the average rate during the year occurred in Queensland where the wage declined 8s. 9d. per week. The highest weighted average rate for Australia was recorded during the third quarter of 1929 when the average wage was 101s. 5d. per week.

(iii) Adult Males—Industrial Groups. The following table shows the average weekly rates of wage and index numbers in each industrial group, and for all groups at the periods specified.

WAGES.—ADULT MALES—WEIGHTED AVERAGE NOMINAL WEEKLY RATES FOR A FULL WEEK'S WORK, AND WAGE INDEX-NUMBERS IN EACH INDUSTRIAL GROUP, 1926 TO 1930.

Note.—Index-numbers for each industrial group and all industrial groups, based on the average wage for all groups in 1911 (51s. 3d.), as base (= 1,000). The index-numbers in this table are comparable throughout.

	Weighted Average Nominal Weekly Rate of Wage, and Index-Number at —											
Industrial Group.	31st	31st	31st	31st	31st	30th	30th	31st				
	Dec.,	Dec.,	Dec.,	Dec.,	March,	June.	Sept.	Dec.				
	1926.	1927.	1928.	1929.	1930.	1930.	1930.	1930.				
	s. d.	s. d.	s. d.	s. d.	s. d.	8. d.	s. d.	s. d.				
1. Wood, Furniture, S Wage	104.5		103.11	104.10	104.11	103.7	102.8	100.3				
etc. \langle Index-No.	2,037	2,039	2,028	2,046	2,047	2,022	2,003	1,956				
II. Engineering, etc. Wage	102.0	102.10	102.1	103.6	103.5	101.8	100.11	99.1				
ladex-Mo.	1,991	2,006	1,893	2.019	2,018	1,984	1,968	1,933				
III. Food, Drink, etc. Wage	98.9	99.8			100.11	100.0	98.8	97.1				
(Index-Mo.	1,920	1,944	1,947	1,967	1,969	1,951	1,925	1,894				
IV. Clothing, Boots, Wage	96.6	1.917	1,939	99.6 1,942	100.2 1,954	100.2 1,954	99.5 1,940	99.5				
etc. Index-No. V. Books, Printing, Wage	1111.5	113.7	117.10	119.1	119.0	119.0	116.9	116.5				
V. Books, Printing, \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	2.173	2.216	2,299	2,323	2,322	2,322	2,278	2,271				
VI. Other Manu- Wage		101.4	100.8	102.2	102.3	100.8	99.8	97.10				
facturing Index-No.	1.961	1.977	1.964	1.994	1.996	1.964	1.945	1,909				
Wore	110.9	112.10	112.4	113.0	113.9	112.7	111.9	109.8				
VII. Building Index-No.	2,160	2,202	2,191	2,205	2.219	2.196	2,180	2,139				
ane VI	109.6		109.10	110.7	110.8	109.1	108.10	107.10				
VIII. Mining, etc. Index-No.	2,137	2,142	2.143	2.157	2,159	2,128	2,124	2,104				
} Wnga	102.6	103.1	102.2	105.2	104.11	103.4	102.2	100.2				
IX. Railways, etc Index-No.	2,001	2,012	1,994	2,052	2.047	2,016	1.993	1,955				
X. Other Land Wage	95.6	97.4	96.3	96.9	96.9	95.4	94.6	92.10				
Transport Index-No.	1,863	1,900	1,878	1,888	1,888	1,861	1,843	1,812				
XI. Shipping, \(\int \) Wage	103.7	103.7	108.3	107.0	107.0	104.0	102.11	99.6				
etc. (a) \ Index-No.	2.020	2,021	2,014	2,087	2,087	2,029	2,009	1,941				
XII. Agricultural, J Wage	93.5	94.3	95.9	95.6	95.0	95.0	94.8	87.5				
etc. (b) Index-No.	1,823	1,839	1,869	1,863	1,854	1,854	1,847	1,706				
XIII. Domestic, \(\int \) Wage	90.10	93.3	93.3	92.6	92.6	92.6	91,11	91.3				
etc. (b) \ Index-No.	1,772	1,820	1.820	1,804	1,805	1,805	1,793	1,780				
XIV. Miscellaneous \ Wage	95.6	96.0	96.1	96.8	96.8	96.0	94.10	93.7				
AIV. Miscenaneous Index-No.	1,863	1,872	1,874	1,886	1,886	1,873	1,850	1,826				
All Industrial		100.2	100.5	101.2	101.1	100.3	99.5	96.9				
Groups (c) \ Index-No.	1,938	1,955	1,959	1,974	1,973	1,956	1,939	1,887				

 ⁽a) Including the value of victualling and accommodation where supplied.
 (b) Including the value of board and lodging where supplied.
 (c) Weighted average.

The foregoing table shows that the highest average weekly wage at 31st December, 1930, was recorded in Group V. (Books, Printing, etc.), 116s. 5d. per week, followed by Group VII. (Building), 109s. 8d. per week, Group VIII. (Mining) 107s. 10d. per week, and Group I. (Wood, Furniture, etc.), 100s. 3d. per week. The lowest average rate was recorded in Group XII. (Agricultural, etc.), 87s. 5d. per week. During the year rates of wage declined in all groups, the greatest decreases occurring in the following groups:—Agricultural, etc., 8s. 1d. per week; Shipping, etc., 7s. 6d. per week; Railways, etc., 5s. 0d. per week, and Wood, Furniture, etc., 4s. 7d. per week. The decrease during the

year in the weighted average rate for all groups was 4s. 5d. per week. Compared with the average rates at 31st December, 1926, wages at the end of the year 1930 were lower in eleven industrial groups and higher in three groups. The weighted average rate for all groups showed a decrease of 2s. 7d. per week.

(iv) Adult Females—States. The following table shows the weighted average weekly rate of wage payable to adult female workers for a full week's work in each State and Australia at the dates specified.

WAGES.—ADULT FEMALES—WEIGHTED AVERAGE NOMINAL WEEKLY RATE PAYABLE FOR A FULL WEEK'S WORK, AND WAGE INDEX-NUMBERS, 1926 TO 1930.

Note.—Index-numbers based on the average wage for Australia at the 30th April, 1914, (27s. 2d.) as base (= 1,000). The index-numbers in this table are comparable throughout.

Particulars.		N.S.W.	Vie.	Q'land.	S.A.	w.A.	Tas.	Aus- tralia.(a)		
				!	·					
No. of Occupations Included		85	87	37	47	24	28	308		

D	~-	WAGE	

	 8.	d.	8.	d.	s. d.	8.	d.	s. d.	s. d.	s. d.
31st December, 1926	 50	8	51	11	52 10		0	58 6	51 8	51 8
31st December, 1927	 53	0	52	7	53 5	49	11	58 8	52 7	52 10
31st December, 1928	 53	7	53	9	54 10	50	11	58 10	53 4	53 10
31st December, 1929	 53	11	54	1	54 10	51	4	58 10	53 9	54 1
31st March, 1930	 54	0	54	3	55 0	51	6	58 10	54 0	54 2
30th June, 1930	 54	0	54	3	55 0	51	6	58 10	53 11	54 2
30th September, 1930	 53	8	53	9	53 9	51	3	60 2	53 9	53 9
31st December, 1930	 53	8	53	6	52 11	51	2	60 1	53 8	53 7
									1	

INDEX-NUMBERS.

31st December, 1926	 1,865	1,911	1,944	1,839	2,152	1,902	1,902
31st December, 1927	 1,950	1,934	1,966	1,838	2,160	1,935	1,945
31st December, 1928	 1,973	1,979	2,017	1,875	2,164	1,964	1,980
31st December, 1929	 1,983	1,990	2,020	1,888	2,165	1,978	1,990
31st March, 1930	 1,987	1,996	2,027	1,895	2,165	1,986	1,995
30th June, 1930	 1,986	1,996	2,027	1,895	2,165	1,985	1,994
30th September, 1930	 1,976	1,977	1,977	1,886	2,214	1,978	1,979
31st December, 1930	 1,974	1,968	1,947	1,884	2,211	1,976	1,971
•	' '		·		1		•

(a) Weighted average.

During 1927 rates of wage for female employees increased in all States, with the exception of South Australia, and the average rate for Australia rose from 51s. 8d. to 52s. 10s. per week.

There was a further increase in the nominal rates of wage in all States during 1928, with the result that the average wage for females for Australia increased from 52s. 10d. at 31st December, 1927, to 53s. 10d. by the end of 1928. Wages for female employees remained stationary during the first and second quarters of 1929. Increases were recorded in four States during the third quarter, raising the average nominal wage for Australia to 54s. 2d. per week, the highest average rate recorded. There was very little movement in the average rates of wage for female employees during 1930, the average nominal rate at the end of the year being 53s. 7d. as compared with 54s. 1d. per week at the end of the year 1929.

(v) Adult Females—Industrial Groups. The following table gives particulars of the weighted average weekly rate of wage payable to adult female workers in the industrial groups in which they are mainly employed, and in all groups combined.

WAGES.—ADULT FEMALES—WEIGHTED AVERAGE NOMINAL WEEKLY RATE PAYABLE FOR A FULL WEEK'S WORK, AND WAGE INDEX-NUMBERS IN EACH INDUSTRIAL GROUP, 1926 TO 1930.

Note.—Index-numbers for each Industrial Group and all Industrial Groups, based on the average wage for all groups at 30th April, 1914 (27s. 2d.), as base (= 1,000). The index-numbers in this table are comparable throughout.

			Industri	al Group.	•									
Date.	III. Food, Drink, etc.	IV.	Clothing, All Other		XIV. Miscel- laneous.	All Groups (b).								
RATES OF WAGE.														
31st December, 1926	s. d. 47 8 48 9 49 3 49 4 49 4 49 3 48 11 48 4	s. d. 51 7 52 7 54 2 54 4 54 7 54 7 54 2 54 2	s. d. 52 10 53 2 53 1 53 11 53 11 53 10 52 11 52 7	s. d. 52 0 54 5 55 1 54 9 54 9 54 7 54 2	s. d. 52 0 52 8 52 10 53 10 53 9 53 9 53 3 52 10	s. d. 51 8 52 10 53 10 54 1 54 2 54 2 53 9 53 7								
		Index-nur	MBERS.	· · · · · · · · · · · · · · · · · · ·										
31st December, 1926	1,754 1,793 1,813 1,815 1,817 1,814 1,799 1,777	1,900 1,936 1,993 1,999 2,010 2,010 1,995 1,994	1,943 1,958 1,954 1,984 1,984 1,982 1,948 1,934	1,912 2,001 2,029 2,015 2,015 2,015 2,007 1,994	1,914 1,937 1,946 1,982 1,979 1,979 1,961 1,945	1,902 1,945 1,980 1,990 1,995 1,994 1,979 1,971								

⁽a) Including the value of board and lodging, where supplied.

During the year 1930 rates of wage for female employees in all industrial groups showed a decline as compared with those for the previous year. The decrease in the rates in the All Other Manufacturing Group was 2·5 per cent., and in the Food and Drink Group, 2·1 per cent. The smallest decrease was in Group IV. (Clothing, Boots, etc.). The weighted average for all groups decreased by 1 per cent.

3. Relative Hours of Labour and Hourly Rates of Wage, 1926 to 1930 .- (i) General. The rates of wage referred to in preceding paragraphs relate to the minimum payable for a full week's work. The number of hours constituting a full week's work differs, however, in many instances between various trades and occupations in each State, and between the same trades and occupations in the several States. In order to secure what may be for some purposes a more adequate standard of comparison, it is desirable to reduce the comparison to a common basis, viz., the rate of wage per hour. Particulars are given in the following table classified according to States, for male and female occupations separately, at the end of the years 1926 to 1930. These particulars relate to (a) the weighted average nominal weekly wage, (b) the weighted average number of working hours constituting a full week's work, and (c) the weighted average hourly wage. The weighted average weekly wage relates to all industrial groups combined, and includes the value of board and lodging where supplied in land occupations, and the value of victualling in marine occupations, whereas the number of working hours and the hourly wage relate to all industrial groups other than Groups XI. (Shipping), and XII. (Agricultural, Pastoral, etc.). Many of the occupations included in these two groups are of a casual or seasonal nature, and the hours of labour in the agricultural and dairying industry are not generally regulated either by awards or determinations of industrial tribunals or otherwise, hence the necessary data for the computation of the average number of working hours are not available.

⁽b) Weighted average,

The general effect of reducing the rates of wage to a common basis (i.e., per hour) is to eliminate on comparison any apparent difference between the several States which may be due to unequal working time.

(ii) Adult Males and Females. Particulars of the weekly and hourly wages and hours of labour for adult males and females for the last five years are given in the table hereunder:—

WEEKLY AND HOURLY WAGES AND HOURS OF LABOUR.—ADULT WORKERS, 1926 TO 1930.

Date.	Particulars.	N.S.W.	Vic.	Q'land.	S.A.	W.A.	Таз.	Aus.
		Male Wo	RKERS	•	•			
81st Dec., 1926	Weekly Wage (a) Working Hours (b) Hourly Wage (b)	8. d. 100 5 44.55 2/3½ 8. d.	8. d. 99 6 46.94 2/2 8. d.	8. d. 100 1 43.95 2/4 8. d.	s. d. 95 8 46.95 2/01 s. d.	s. d. 98 9 45.80 2/21 s. d.	s. d. 94 10 47.27 2/01 s. d.	8. d. 99 4 45.57 2/21
31st Dec., 1927	Weekly Wage (a) Working Hours (b) Hourly Wage (b)	101 10 44.44 2/31	$100 3$ 46.82 $2/2\frac{1}{4}$	100 1 43.96 2/4	96 7 46.78 2/11	98 10 45.75 2/21	93 10 47.16 2/01	8. d. 100 2 45.46 2/21
81st Dec., 1928	Weekly Wage (a) Working Hours (b) Hourly Wage (b)	102 7 44.17 2/4	8. d. 99 8 46.70 2/2	8. d. 101 2 43.96 2/4	8. d. 96 2 46.67 2/1	8. d. 99 6 45.30 2/22	8. d. 93 3 46.85 2/0	s. d. 100 5 45.27 2/3
31st Dec., 1929	Weekly Wage (a) Working Hours (b) Hourly Wage (b)	8. d. 102 11 44.14 2/4	46.83 2/21	8. d. 101 2 43.96 2/4		8. d. 100 7 45.58 2/25	47.09 2/01	8. d. 101 2 45.34 2/3
81st Dec., 1930	Weekly Wage (a) Working Hours (b) Hourly Wage (b)	8. d. 99 1 45.64 2/23	$egin{array}{cccccccccccccccccccccccccccccccccccc$	92 5 44.43 2/13	8. d. 92 8 46.83 2/0	8. d. 99 7 45.55 2/21	8. d. 92 1 47.09 1/114	8. d. 98 9 45.98 2/13
	3	FEMALE W	ORKER	s.			•	
81st Dec., 1926	Weekly Wage Working Hours Hourly Wage	8. d. 50 8 44.02 1/1½ 8. d.	8. d. 51 11 45.60 1/12 8. d.	8. d. 52 10 44.01 1/2½ 8. d.	s. d. 50 0 46.10 1/1 s. d.	s. d. 58 6 45.57		8. d. 51 8 44.94 1/13
81st Dec., 1927	Weekly Wage Working Hours Hourly Wage	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	52 7 45.58 1/11	53 5 44.01 1/21	49 11 46.10 1/1	8. d. 58 8 45.57	8. d. 52 7 47.86 1/11	8. d. 52 10 44.94 1/2
31st Dec., 1928	Weekly Wage Working Hours Hourly Wage	8. d. 53 7 43.93 1/21	8, d. 53 9 45,40 1/21	3. d. 54 10 44.01 1/3	8. d. 50 11 46.03 1/11	58 10 45.57 1/31	8. d. 53 4 46.07 1/2	s. d. 53 10 44.79 1/2}
81st Dec. 1929	Weckly Wage Working Hours Hourly Wage	8. d. 53 11 43.93 1/23	8. d. 54 1 45.40 1/21	8. d. 51 10 44.01 1/3	8. d. 51 4 46.03 1/11	8. d. 58 10 45 57 1/3	53 9 46 07 1/2	54 1 44 79 1/21
31st Dec., 1930	Weekly Wage Working Hours Hourly Wage	8. d. 53 8 45.85 1/2	5. d. 53 6 45.44 1/2	52 11 44.01 1/24	s. d. 51 2 46.03 1/11	8. d. 60 1 45.57 1/31	8. d. 53 8 46.07 1/2	8. d. 53 7 45.48 1/21

⁽a) Weighted average weekly rate in all industrial groups combined. (b) Weighted average working hours per week, and computed hourly rates of wage for all industrial groups excepting Groups XI. (Shipping, etc.), and XII. (Agricultural, Pastoral, etc.). Working hours have not been generally regulated by industrial tribunals for occupations classified in industrial groups XI. and XII.

⁽iii) Index-numbers. The tendency in a majority of the States during the years 1924 to 1928 has been towards a slight reduction in hours of labour, particularly in Queensland and New South Wales, where a 44-hour week became operative on 1st July, 1925, and on 4th January, 1926, respectively. Further decreases were recorded in the hours of work per week for male employees during 1927 in all States excepting Queensland, where hours remained stationary. The decline in the other States was due mainly to the reduction of the standard hours of labour in Group II. (Engineering, etc.) from 48 to 44 hours per week, as awarded by the Commonwealth Court of Conciliation and Arbitration. The decline in the weekly hours in New South Wales, Victoria, South Australia, and Tasmania in 1928 was due mainly to the reduction of the standard hours of labour in Group V. (Books, Printing, etc.). During 1929 the hours of work per week for timber workers in certain States were increased by the Commonwealth Court, with the result that the weighted average hours for Australia were slightly increased. The repeal of the Acts in New South Wales and Queensland providing for a 44 hour week tended

to increase the average number of hours of labour per week in those States during the year 1930. The effect of these changes on the hourly rate of wage as compared with the general increase in the weekly wage is readily seen from the comparative index-numbers given in the following table:—

WEEKLY AND HOURLY WAGE INDEX-NUMBERS.—ADULT WORKERS, 1926 TO 1930. Note.—Weighted average for Australia at 30th April, 1914, as base (= 1,000).

Date.	Particulars.		n.s.w.	Vic.	Q'land.	S.A.	W.A.	Tas.	Aus- tralia.
		M	ALE WO	RKERS					
81st_Dec., 1926	{Weekly Wage (a)	• • • • • • • • • • • • • • • • • • • •	1,821 1,944	1,805 1,864	1,815 1,997	1,735 1,776	1,791 1,878	1,721 1,746	1,80 <u>2</u> 1,900
31st Dec., 1927	Weekly Wage (a)	• •	1,848 1,980	1,819 1,880	1,816 1,998	1,753 1,800	1,792 1,882	1,703 1,731	1,817 1,920
31stfDec., 1928	Weekly Wage (a)		1,860 2,004	1,808 1,867	1,835 2,001	1,745 1,788	1,805 1,916	1,692 1,728	1,821 1,92 8
Blst Dec., 1929	Weekly Wage (a)	· ·	1,866 2,011	1,834 1,895	1,836 2,001	1,763 1,808	1,825 1,923	1,718 1,751	1,835 1,940
31st Dec., 1930	Weekly Wage (a)	· ·	1,797 1,912	1,758 1,813	1,677 1,846	1,681 1,724	1,807 1,922	1,671 1,708	1,755 1,851
		FE	MALE W	ORKER	s.				
81st Dec., 1926	Weekly Wage Hourly Wage	::	1,865 2,080	1,911 2,059	1,944 2,169	1,839 1,959	2,152 2,319	1,902 1,952	1,902 2,078
81st Dec., 1927	Weekly Wage Hourly Wage	::	1,950 2,175	$\frac{1,934}{2,084}$	1,966 2,193	1,838 1,958	2,160 2,327	1,935 1,985	1,945 2,125
31st Dec., 1928	Weekly Wage Hourly Wage		1,973 2,205	1,979 2,140	2,017 2,250	$^{1,875}_{2,003}$	2,164 2,333	1,964 2,092	1,980 2,172
81st Dec., 1929	{Weekly Wage Hourly Wage	::	1,983 2,218	1,990 2,154	2,020 2,252	1,888 2,015	2,165 2,333	1,978 2,108	1,990 2,182
81st Dec., 1930	Weekly Wage Hourly Wage	::	1,974 2,113	1,968 2,127	1,947 2,172	1,884 2,011	2,211 2,383	1,976 2,105	1,971 2,128

⁽a) See footnote to following table.

HOURS OF LABOUR.—WEEKLY INDEX-NUMBERS, ADULT MALES, 1926 TO 1930. Note.—Index-numbers based on the average hours of labour for Australia at the 30th April, 1914 (48.93) as base (= 1,000). The index-numbers in this table are comparable throughout. Overtime is excluded.

Date.	Particulars.	N.S.W.	Vic.	Q'land.	S.A.	W.A.	Tas.	Aus- tralia.
\$1st Dec., 1926	$\begin{cases} \text{Weighted average weekly} \\ \text{hours of labour } (a) & . \\ \text{Index-numbers} & \end{cases}$	44.55 910	46.94 959	43.95 898		45.80 936	47.27 966	45.57 931
81st Dec., 1927	Weighted average weekly hours of labour (a) Index-numbers	44.44 908	46.82 957	43.96 898	46.78 956	45.75 935	47.16 964	45.46 929
81st Dec., 1928	Weighted average weekly hours of labour (a) Index-numbers	44.17 903	46.70 954	43.96 898	46.67 954	45.30 926	46.85 957	45.27 925
31st Dec., 1929	Weighted average weekly hours of labour (a) Index-numbers	44.14 902	46.83 957	43.96 898	46.83 957	45.58 932		45 .34 927
81st_Dec., 1930	Weighted average weekly hours of labour (a) Index-numbers	45.64 933		44.43 908	46.83 957	45.55 931	47.09 962	45.98 940

⁽a) Weighted average working hours per week for all industrial groups excepting Groups XI. (Shipping), and XII. (Agricultural, Pastoral, etc.), in which working hours have not been generally regulated by industrial tribunals.

^{4.} Weighted Average Nominal Weekly Hours of Labour, Adult Males.—The following table shows the weighted average nominal hours of labour (exclusive of overtime) in a full working week for male workers in each State and Australia at the 31st December, 1926 to 1930.

During the four years, 1926 to 1929, the average number of hours of labour per week showed little variation, the figure at the end of the year 1926 being 45.57 as compared with 45.34 at 31st December, 1929. In 1930, however, increases were recorded in New South Wales and Queensland, but in the other States the hours remained practically constant. The effect of the increased hours in New South Wales and Queensland was to cause the weighted average hours of labour per week for all States to increase from 45.34 to 45.98 equal to 1.4 per cent.

5. Nominal and Effective Wages, 1901 to 1930.—(i) Nominal Weekly Wage Index numbers—States. The following table shows the progress in nominal weekly rates of wage for all industries in each State, the weighted average rate for Australia in 1911 being taken as the base (= 1,000). These results are based generally upon rates of wage prevailing in the capital city of each State, but in certain industries, such as mining, rates necessarily are taken for places other than the capital cities. For the year 1914 and subsequent years the index-numbers in the following table are based on the average wage for the four quarters of each year.

NOMINAL WAGE INDEX-NUMBERS, ADULT MALES, 1901 TO 1930.

(Wlighted Average Wage for Australia in 1911 = 1,000.)

States.	Number of Occupations included. 1901, 1913 to to 1912, 1930.		1911.	1914.	1921.	1923.	1924.	1925.	1926.	1927.	1928.	1929.	1930.
New South Wales Victoria Queensland South Australia Western Australia Tasmania	158 874 150 909 87 627 134 567 69 489 54 482	796 901 819 1,052	985 997 1,013 1,152	1,062 1,035 1,061 1,223	1,862 1,803 1,879 1,697 1,832 1,745	1,812 1,833 1,730 1,833	1,868 1,856 1,779 1,834	1,873 1,905 1,819 1,878	1,926 1,955 1,871 1,910	1,951 1,953 1,869 1,925	1,956 1,971 1,884 1,938	1,964 1,976 1,891 1,960	1,898 1,857 1,955
Australia (a)	 652 3,948	848	1,000	1,081	1,827	1,805	1,840	1,861	1,914	1,946	1,963	1,972	1,939 - —

(a) Weighted average.

NOTE.—The figures in the above table are comparable both horizontally and vertically.

During the period 1911 to the end of the year 1929 the average weekly rate of wage increased in New South Wales and Victoria, 100 per cent., in Queensland, 98 per cent., in South Australia, 87 per cent., in Western Australia, 70 per cent., and in Tasmania 130 per cent., while the weighted average weekly rate for Australia increased 97 per cent. Comparing the yearly average rates for 1929 and 1930 nominal wages declined in all States during 1930, Queensland showing the greatest fall with 4·0 per cent., followed by South Australia, 1·8 per cent., and Victoria, 1·4 per cent. The weighted average weekly rate for Australia declined 1·7 per cent. Compared with 1911 the average yearly nominal wage for Australia was 94 per cent. higher in 1930.

(ii) Effective Weekly Wage Index-numbers—States. In comparing wages, two elements are of obvious importance, viz., (i) hours worked per day or week, and (ii) the cost of commodities and housing. Thus 60s. per week of 60 hours represents the same hourly rate as 48s. per week for 48 hours. Similarly, if the cost of commodities and housing increases 25 per cent., e.g., if the prices index-number rises from 1,000 to 1,250, then 60s. per week (the index-number being 1,250) is effectively equal only to 48s. (when the index-number was 1,000). Or, again, if the prices index-number falls from 1,000 to 750, then 60s. per week, when the index-number is 750, would have the same purchasing power as 80s. when the index-number was 1,000. Ignoring for the present the number of hours worked, and assuming that the real value of the average wages is to be measured by their

purchasing power, the actual average wages paid may be reduced to their effective value by applying the prices index-numbers to the nominal wages index-numbers. The following table shows the effective wage index-numbers so ascertained in each State for each of the years indicated from 1901 to 1930.

In computing these effective wage index-numbers for the respective years, the nominal wage index-numbers given in the preceding table have been divided by the retail price index-numbers, food, groceries and rent (all houses) for the capital cities. The resulting index-numbers show for each State and for Australia for the years specified the variations in effective wages. The nominal wage index-numbers for the early years are based on rates of wage current at the end of December, the only data available. For the years 1914 onward, however, the nominal wage index-numbers used are based on the average wage for the four quarters in each year, while those in the preceding sub-sections relate to the December quarter. However, so far as the years 1901 and 1911 are concerned, as the movement in wages during any one year prior to 1914 was very slight, the December figures may stand for the yearly average without appreciable error.

EFFECTIVE WEEKLY WAGE INDEX-NUMBERS.—ADULT MALES, 1901 TO 1930.(a)

States.	190	. 1911. 1914.	1921. 1923.	1924. 1925	. 1926. 1927	1928. 1929. 1930.
New South Wales Victoria	9 1,1 9 1,0	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	1 1,038 1,030 8 1,244 1,214 9 1,027 1,036 0 1,139 1,192	1,097 1,07 1,232 1,24 1,051 1,05 1,161 1,16	3 1,069 1.09 1 1,183 1,225 3 1,076 1,075 2,1,165 1,19	1,089 1,050 1,107 1,120 1,084 1,158 2 1,236 1,220 1,317 3 1,089 1,067 1,168 9 1,156 1,143 1,229 2 1,099 1,064 1,111
Australia (b)	9	34 1,000 94	8 1,076 1,062	1,095 1,08	1 1,072 1,10	2 1.115 1,082 1,152

(a) As to the effect in abnormal periods, see Labour Report No. 6, pp. 20-2, Section IV., par. 3.

(b) Weighted average.

In the table above the effective wage index-numbers are computed to the one base, that of Australia for 1911. Subject to the qualification already referred to, which, as has been pointed out, does not materially affect the figures, the index-numbers are comparable in all respects, and comparisons may be made as to the increase or decrease in the effective wage index-number for any State over a period of years. Thus, comparing 1930 with 1901, and also with 1911, there has been an increase in the effective wage in all States.

(iii) Effective Wages and Standard of Comfort. In the preceding table particulars are given as to variations in effective wages in each State, due allowance having been made for variations in retail prices of commodities, though not for unemployment.

For years prior to 1913 the data available as to unemployment (vide Employment—sub-section 2, p. 400) are so meagre that comparative results allowing for variations both in prices of commodities and in unemployment cannot be accurately computed for the several States. In the next table, for these earlier years the percentage of unemployment in Australia and the nominal wage index-numbers relate to the end of the year. For 1914 and subsequent years the wages index-numbers, percentages of unemployment, and retail prices index-numbers are the average for the year. Column I. shows the nominal wage index-numbers, and Column II. the relative percentages unemployed. Applying these percentages to the numbers shown in Column I., and deducting the results from each corresponding index-number to allow for relative loss of time, the figures in Column III, are obtained. These figures are then re-computed with the year 1911 as base, and are shown in Column IV. In Column V. the retail prices index-numbers are shown, and in Columns VI. and VII. the effective wage index-numbers are given, firstly, for full work, and secondly, allowing for lost time. These are obtained by dividing the figures in Columns I. and IV. respectively by the

corresponding figure in Column V. The resulting index-numbers show for Australia for the years specified the variations in effective wages, or in what may be called the "standard of comfort."*

A comparison between the figures in Columns I. and VI. gives the relation between the nominal rates of wage and the purchasing efficiency of these rates. The figures in Column VII. show variations in effective wages after allowing not only for variations in purchasing power of money, but for the relative extent of unemployment also.

WAGE INDEX-NUMBERS, NOMINAL AND EFFECTIVE, 1901 TO 1930.(a)

-	ı		· II.	Rate of W	age Index-	v.		964 945 960 940 996 986 946 934 974 963 985 946 975 948 912 854 854 930 907 932 907 931 894		
		i			t Time.	Retail	Index-N	lumbers.		
Ye	ar.	Nominal Wage Index-	Percentage Unem-	111.	IV.	Price Index- Numbers, (Food,	VI.	t .		
		Numbers.	ployed.	Actual,	puted. (1911 =-1,000).		Full Work.	for Unemploy-		
1901		848	6.6	793	832	880	964	945		
1906		866	6.7	808	848	902	¹ 960	940		
1907		893	5.7	842	884	897	996	986		
1908		900	6.0	846	888	951	946	934		
1909		923	5.8	870	913	948	974	963		
1910	• • •	955	5.6	901	945	970	985	974		
1911		1,000	4.7	953	1.000	1,000	1,000	1.000		
1912		1,051	5.5	993	1,042	1,101	955			
191 3		1,076	5.3	1,021	1,071	1,104	975	970		
1914		1,081	8.3	991	1,040	1,140	948	912		
1915		1,092	9.3	990	1,039	1,278	854	813		
1916		1,144	5.8	1,078	1,131	1,324	864	854		
1917		1,226	7.1	1,139	1,195	1,318	930	907		
1918		1,270	5.8	1,196	1,255	1,362	932	921		
1919		1,370	6.6	1,280	1,343	1,510	907	889		
1920		1,627	6.5	1,521	1,596	1,785	911	894		
1921		1,826	11.2	1,621	1,701	1,697	1,076	$1,002^{\circ}$		
1922		1,801	9.3	1,634	1,715	1,600	1,126	$1,072^{\circ}$		
1923		1,805	7.1	1,677	1,760	1,700	1,062	1,035		
1924		1,840	8.9	1,676	1,759	1,681	1,095	1,046		
1925		1,861	8.8	1,697	1,781	1,722	1,081	1,034		
1926	• • •	1,914 i	7.1	1,778	1,866	1,786	1,072	1,045		
1927		1,946	7.0	1,810	1,899	1,766	1,102	1,075		
1928		1,963	10.8	1,751	1,837	1,760	1,115	1,044		
1929		1,972	11.1	1,753	1,839	1,822	1,082	1,009		
1930		1,939	19.3	1,565	1,642	1,683	1,152	976		

⁽a) As to the effect in abnormal periods, see Section IV., par. 3, of Labour Report No. 6.

Note.—For years prior to 1914, the nominal wage index-numbers and the percentage unemployed relate to the end of the year only, but from 1914 onward these figures, in addition to those for retail prices, are averages for the whole year.

Compared with 1911 the effective wage in 1901 was 3.6 per cent. less for full work, and 5.5 per cent. less after allowance for unemployment. In connexion with the indexnumbers in Column VII., unemployment was less in 1911—the base year—than in any other year. During the period 1912 to 1920, while wages increased steadily, prices increased at a greater rate, with the result that the purchasing power of wages was less in each of these years than in 1911, the lowest point reached being in 1915, when the full time indexnumber was 14.6 per cent. less, or, allowing for unemployment, 18.7 per cent. less than

[•] This expression must not be confused with "standard of living." A change in the standard of living necessarily involves a change in regimen (see Labour Report No. 4), that is, a change in the nature or in the relative quantity of commodifies purchased, or both. A change in the "standard of comfort" merely implies a variation in effective wages, which variation may, or may not, result in, or be accompanied by, a change in the "standard of living."

or the base year. The first occasion on which the effective wage was higher than in 1911 v.as in 1921, when wages increased considerably while prices declined, the increase in effective wages being 7.6 per cont., but only 0.2 per cent. allowing for unemployment. Unemployment increased considerably during 1921. Effective wages for full work were highest in the year 1922. Allowing for unemployment the effective wage index-number for 1927 was 1,075, the highest recorded during the period under review.

There was a rise in the effective wage index-number for full work during the year 1928. Unemployment, however, increased, and the effective wage index-number, after allowing for unemployment, declined to 1044. The increase in prices during 1929 was greater than the increase in the nominal wages, with the result that the effective wage index-number declined from 1115 to 1082, and as unemployment increased also during the year the index-number allowing for unemployment declined sharply from 1044 to 1009, the lowest point recorded since 1921. Comparison with 1911 shows that the effective wage for full time work was 8.2 per cent.. and allowing for unemployment, 0.9 per cent. higher during 1929.

Retail prices fell rapidly during the year 1930, particularly during the last six months. Nominal wages declined but not to the same extent as prices, with the result that the effective wage index number for full work increased from 1,082 to 1,152, the highest point recorded in the investigation. As unemployment increased considerably, the index number allowing for unemployment declined to 976, the lowest point recorded since the year 1921. Comparison with 1911 shows that the effective wage for full-time work was 15·2 per cent. higher, but allowing for unemployment was 2·4 per cent. lower during 1930.

§ 3. The Basic Wage and Child Endowment in Australia.

- 1. The Basic Wage.—(i) General. The "basic wage" in Australia is understood to mean the lowest wage which can be paid to an unskilled labourer on the basis of "the normal needs of an average employee regarded as a human being living in a civilized community."* This wage is fixed by various industrial tribunals in Australia operating under Federal and State Arbitration Acts, and is varied from time to time according to changes in cost of living, constitution of the family unit, etc. In addition to the "basic" wage, these tribunals also determine what is known as the "secondary" wage—"the extra payment to be made for trained skill or other exceptional qualities necessary for an employee exercising the functions required."†
- (ii) History in Australia. The doctrine of a basic wage was propounded as far back as 1890 by Sir Samuel Griffith, Premier of Queensland, and the same principle was enunciated in the New South Wales Arbitration Court in somewhat similar terms by Mr. Justice Hoydon in 1905. In spite, however, of these pronouncements and the fact that wage-fixing tribunals had been in operation as early as 1896 (in the State of Victoria) it was not until the year 1907 that the first basic wage, as such, was declared by a Court in Australia. This declaration was made by Mr. Justice Higgins, President of the Commonwealth Court of Conciliation and Arbitration, and is popularly known as the "Harvester Judgment" cn account of its having been determined in connexion with H. V. McKay's Sunshine Harvester Works. The rate of wage declared in this case was 7s. per diem or £2 2s. per week for Melbourne, the amount considered reasonable for "a family of about five." The constituent parts of this amount were £1 5s. 5d. for food. 7s. for rent, and 9s. 7d. for all other expenditure.

The above rate has been varied from time to time in accordance with the retail price index numbers (food, groceries and rent (all houses)) prepared by the Commonwealth Bureau of Census and Statistics for the city or town in which the persons affected are employed and the rate so obtained has been taken by the Commonwealth Court of

Conciliation and Arbitration as the minimum rate of wage for an unskilled male worker. The weekly wage rates (at 1st May, 1931) for the various capital cities as so varied are as follows:—

					£ 8. d.
Sydney			• •	• •	 4 2 6
Melbourne					 3 16 0
Brisbane					 3 7 6
Adelaide					 3 11 6
Perth					 3 14 0
Hobart					 3 16 6
Six Capitals	(Weighte	d Average)			 3 17 0

The above amounts include the sum of 3s. per week known as the "Powers' three shillings", which was added in 1921 for the purpose of securing to the worker during a period of rising prices the full equivalent of the "Harvester" standard. The weekly rates given in the above table are the "Harvester" equivalents plus the "Powers' 3s." per week, but in accordance with the judgment of the Full Arbitration Court, such rates are subject to the ten per cent. reduction referred to in the following paragraphs.

The adequacy or otherwise of the amount allotted under the "Harvester" judgment has been the subject of much discussion, the author of the judgment himself urging on several subsequent occasions the need for its review. Frequent references as to the desirability of an investigation have been made by Judges of the Court, but it was not decided to hold an inquiry into the method of determining the basic wage until the latter portion of the year 1930.

On 15th August, 1930, application was made by the Victorian and New South Wales Railways Commissioners for variation of current awards in the railway industry. The application sought variations in the basic wage as follows:-the abolition of the "Powers' 3s", the adoption of the Statistician's "all items" purchasing power of money figures in lieu of the figures now in use (food, groceries and rent-all houses) for determining the basic wage and adjustments thereof. On 5th November, by direction of the Court, all organizations bound by awards of the Court were notified that the matters in issue affected the basic wage, and were advised that they could intervene in the hearing. Employers and employees selected representatives and the Full Arbitration Court held a Basic Wage Inquiry. The hearing commenced in November, 1930, and concluded on 19th January, 1931. Judgment was delivered on 22nd January. The Court refused to make any variations in the basic wage or in the present method of calculation thereof without further inquiry, but was forced to the conclusion, after considering the evidence relating to the decline in the national income, the reduction in spending power due to the cessation of loans, and the general depressed state of industry, that for a period of twelve months and thereafter until further order a general reduction of wages was necessary, With a few exceptions orders were made for variations of the awards covered by the applications before the Court by the reduction of all wage rates therein prescribed by ten per cent. for a period of twelve months and thereafter until further order, such variations to operate from 1st February, 1931. Additional applications for variation of awards have been largely successful, and rates of wage in practically all awards of the Court are subject to the ten per cent. reduction.

(iii) State Basic Wage Rates in Operation. The basic wage rates fixed by State arbitration tribunals differ from those obtaining in the Federal sphere not only as regards amount, but also in respect of constitution of family unit whose needs it purports to supply.

The awards of various State tribunals in operation at the present moment are shown in the following statement. The Industrial Commission in New South Wales and the Industrial Court in Western Australia revised the living or basic rates of wage to be paid in the respective States during 1929. Particulars of these judgments are given in Labour Report, No. 20. The pronouncements of the Industrial Commission in New South Wales are published in the New South Wales Industrial Gazette, Vol. XXXVI., No. 6, and deal exhaustively with matters relating to basic wages. The living wage determined in 1929 by the Industrial Commission in New South Wales was not altered during the year 1930. The declaration and reasons for the judgment of the Industrial Court in Western Australia

are published in the Western Australian Industrial Gazette, Vol. IX., No. 2, for quarter ended 30th June, 1929. A revision of the basic wage in this State was made in June, 1930, when the rate for adult male employees in the metropolitan area was determined at £4 6s., and for adult female employees at £2 6s. 5d. per week. These rates were reduced in March, 1931, to £3 18s. and £2 2s. 2d., respectively. The industrial tribunals in Queensland and South Australia made no alteration during 1929 in the basic rates of wage previously declared. The Industrial Court in Queensland reviewed the basic rates of wage for that State during 1930, and reduced the rate for adult males from £4 5s. to £4 per week as from 1st August, 1930. A further revision during the year reduced the rate for adult males to £3 17s. per week as from 1st December, 1930. During May, 1931, the Industrial Court fixed the basic rates as from 1st July, 1931, at £3 14s. for adult males and £1 19s. for adult females. In 1925 the Board of Industry in South Australia determined the living wage for adult male employees in the metropolitan area at £4 5s. 6d. and for adult female employees at £1 19s. 6d. per week. These rates were in operation for more than 5 years. On 11th October, 1930, after a public inquiry for the purpose of assessing a living wage the Board of Industry determined the wage to be paid to adult male employees in the metropolitan area at 12s. 6d. per day or £3 15s. per week, and on the 22nd December, 1930, the Board declared the living wage for adult female employees in the metropolitan area at £1 15s. per week. A State basic rate of wage is not declared in Victoria or Tasmania. In these States the Wages Board system is in operation and each Board determines the minimum rate of wage to be paid in the industry or calling under review.

BASIC WEEKLY WAGE RATES FIXED BY STATE INDUSTRIAL TRIBUNALS.

St. t.		Basic Wage.					Date of	Family Unit		
State.		Males.		Females.		Operation.	(for Male Rate).			
New South Wales Victoria Queensland South Australia Western Australia Tasmania			2 (b) 14 15	d. 6 0 0	£ 2 1 (e) 1 2	8. 4 (b) 19 15 2 (b)	d. 6 0 0 2	20.12.29 (b) 1.7.31 3.3.31 (b)	Man, wife and child (b) Man, wife and three children (c) (b)	

(a) Plus child allowances.(b) None declared, but follow Federal rates to large extent.

(iv) Royal Commission on the Basic Wage, 1920.—The Federal basic wage reterred to in (ii) ante was made operative in other parts of Australia on the basis of the relative retail price index-numbers applicable to the locality, but only one comprehensive attempt has been made by the Federal authorities to ascertain specifically what the actual requirements were in the various States according to reasonable standards of comfort, including all matters comprised in the ordinary expenditure of a household in respect of a family consisting of a man, wife and three children under fourteen years of age.

The attempt referred to was made by a Royal Commission, and its report, issued in 1920, recommended the following amounts for the various capital cities, viz. :-

						£	8.	d.	
Sydney		••	• •			5	17	1	
Melbourne	• •	• •	• •	• •	••	5	16	6	
Brisbane	•••	••	• •	• •	••	5	6	2	
Adelaide		• •	• •	• •	• •	5	16	1	
Perth	• •	••	• •	• •		5	13	11	
Hobart	• •	••	• •	• •		5.	16	11	
Six Capitals (Weighted .	Average)	• •			5	15	8	

⁽c) Although the family unit is not specifically defined in the legislation of this State, the tribunal appointed to determine the basic wage has adopted the unit of man, wife, and two children.

(d) Judgment dated 11th October, 1930.

(e) Judgment dated 22nd December, 1930.

The recommendations of this Commission were not given effect to owing to the marked advance of the amounts suggested over ruling rates* and the grave doubts expressed as to the ability of industry to pay such rates.

- 2. Child Endowment.—(i) General. The principle of supplementing wages by a payment in respect of dependent children under fourteen years of age has become very prominent in Australia in recent years, and is actually in operation in certain instances. The system has been in force in various forms in England and on the Continent as far back as 1795, the first instance occurring in England in that year.†
- (ii) The New South Wales Scheme. The earliest attempt made in Australia to institute the system was in New South Wales in 1919, when a Bill was introduced into the State Parliament to provide a flat basic wage for a man and wife, and an allowance of 5s. per week for each child, the latter rate to be reduced on a sliding scale and to cease automatically when the income reached an amount of £3 per week above the basic The Bill was rejected, and the matter dropped until the Session of 1926-27, when measures providing for the payment of child allowances became law. These measures provided for (a) the declaration of a basic wage for a man and wife, | and (b) the payment of an allowance of 5s. per week in respect of each dependent child, subject to the provision that child allowances would be paid only to the extent by which the total earnings of the worker and his family fall short of the sum represented by the basic wage plus child allowance at the rate of 5s. per week for each child under the age of fourteen Thus a worker with three dependent children receiving £5 by way of wages would not be entitled to the allowance, but would receive it in respect of a fourth child. These payments in New South Wales commenced to operate from 1st September, 1927. An amending Act, assented to on the 23rd December, 1929, provides that child endowment shall be 5s. per week for each child under the age of fourteen years except one in the family. The basic or living wage for adult male workers was determined by the Industrial Commission on the 20th December, 1929, at £4 2s. 6d. per week for a family unit consisting of a man, wife and one child. The fund from which child endowment payments are made is created by a levy on the wages bill of employers. The rate of tax to be collected by the Government from employers during the year 1930, was fixed at 1 per cent.
- (iii) Commonwealth Public Service. The first payment of child endowment allowances in Australia was in connexion with the Commonwealth Public Service. From 1st November, 1920, child endowment at the rate of 5s. per week for each dependent child under fourteen years of age was paid to officers, with a limitation of salary plus allowance. Details regarding the introduction and method of calculating the payments under this scheme have been published in previous issues of the Official Year-Book and will be found also in the Labour Reports issued by this Bureau.
- (iv) National Scheme. The Federal Government, in June, 1927, called a conference at Melbourne of the Premiers of the several States to consider the question from a national standpoint. The Prime Minister submitted various estimates of cost of endowing dependent children under fourteen years of age in Australia at 5s. per week. After discussion, it was decided to refer the matter to a Royal Commission, to be appointed by the Commonwealth Government.

The Commission was not unanimous in its findings, and the opinions and recommendations of the members were embodied in two separate reports, which dealt exhaustively with the constitutional aspects, existing systems, industrial legislation, the basic wage, standard of living, regulation of wages, working conditions and cognate matters.

[•] The "Harvester" equivalent for Melbourne at the time (September quarter, 1920) was £4 13s. per week, but only £3 18s. to £4 2s. was being paid on the basis of an annual index-number.

[†] A complete survey of the systems in force in various countries is contained in Elinor Rathbone's Disinherited Family: A Plea for the Endowment of the Family.

[‡] Family Endowment Act 1927; Finance (Family Endowment Tax) Act 1927; Industrial Arbitration (Living Wage Declaration) Act 1927 and subsequent amendments.

 $[\]parallel$ This was subsequently declared at £4 5s, per week for adult males and £2 6s, per week for adult females. A separate rate for rural employees was declared later at £4 4s, per week.

At the conference of Commonwealth and State Ministers held at Canberra during May, 1929, the Prime Minister stated that the Commission had submitted its report. The minority report recommended a scheme of child endowment financed entirely from the proceeds of taxation. For reasons stated to the Conference the Government was not prepared to adopt this scheme. The Commonwealth Government agreed with the majority of the Commission that child endowment could not be separated from the control of the basic wage—a power which the Commonwealth did not possess and which the States were not prepared to relinquish to the Commonwealth. The Government therefore did not propose a catablish any system of child endowment. It was generally agreed that any scheme ich would increase the charges upon industry would be unwise at the present time. The result of the discussion was that it was agreed that the matter of child endowment was one to be dealt with as the State Governments should think proper.

The findings and recommendations in the majority and minority reports are given in Labour Report, No. 19.

§ 4. Changes in Rates of Wage.

The collection of detailed information relating to changes in rates of wage was discontinued at the end of the year 1929 owing to the difficulty of securing reliable data. Officials of employer's organizations and trade unions reported that they were unable to supply definite particulars as to the number of workpeople affected by Commonwealth and State awards and determinations. In order to secure comprehensive and reliable data it would have been necessary to extend considerably the field of collection, and after serious consideration and in view of the fact that the demand for the figures had been limited, it was decided that the additional expense and work involved were too heavy to justify the continuance of the tabulation.

C.—EMPLOYMENT.

§ 1. Industrial Disputes.

1. General.—Information with regard to the collection of particulars and methods of tabulation of industrial disputes involving stoppage of work has appeared in previous issues of the Year Book, and is also given in the annual Reports of the Labour and Industrial Branch of this Bureau.

In annual tabulations, particulars are included of all disputes which either commenced or were current during the year under review. As regards "number of disputes," and "number of establishments involved," therefore, duplication will take place in respect of those disputes which started in and were unsettled at the end of a preceding year; the number involved will, however, be indicated in a footnote, to permit of due allowan e being made in any calculations made from the tables.

2. Industrial Disputes Involving Stoppage of Work, Classified in Industrial Groups, 1930.(4)—The following tables give particulars of industrial disputes which either commenced or were current during the year 1930, classified according to industrial groups. Similar information for the years 1914 to 1929 was published in previous issues of the Year Book and in Labour Reports Nos. 6 to 20.

⁽a) Six disputes in New South Wales (involving 35 establishments and 10,732 workers) commenced in 1929 and were uncompleted at the end of that year, and in respect of number of disputes, number of establishments and workpeople involved are duplicated in the figures for 1930.

INDUSTRIAL DISPUTES CLASSIFIED ACCORDING TO INDUSTRIAL GROUPS, 1930.

เพษบ	STRIAL DISPUTES CLASSII	PICU A	ALLUKI	טואט וע	- INDU	HIAL	UNGUP	5, 1930.
	[1	ł		of Workpo	eople	i	
		No. of	No. of		Involved.		No. of	Esti-
Class.	Industrial Group.	Dis-	Estab. In-	-	`		Working Days	mated Loss in
		putes.		Directly.	In- directly.	Total.	Lost.	Wages.
			ı		anectly.			
		:						
	NEW SOUTH WALES.		1					£
II.	Engineering, metal works, etc.	7 9	106	332 4,445	176 205	508 4,650	2,065	2,241
III. VI.	Food, drink, etc	2	100	38	76	114	1.716	1 040
VIII.	Mines, quarries, etc.	123	153	38,979	976	39,955	1,327,958	60,292 1,040 1,398,599
IX. XI.	Railway and tramway services	1	1	81 40	147	228 40	25,992 80	27,291 70
XII.	Shipping, wharf labour, etc Pastoral, agricultural, etc	1	90	600	300	900	18,000	22,900
XIV.	Miscellaneous	12	24	1,903	271	2,174	4,625	3,863
	Total	156	384	46,418	2,151	48,569	1,443,366	1,516,298
			·					<u> </u>
		ł	1				i	
	Victoria.	1		1				
II.	Engineering, metal works, etc.	1 2	1 2	152	23	152	7,448	6,850
III. VIII.	Mines, quarries, etc.	í	ĺ	128		88 128	128 128	220 130
XIV.	Miscellaneous	1	1	40	• • •	40	40	28
	Total	5	5	385	23	408	7,744	7,228
		·	:					
	•	1	(1	
	QUEENSLAND.	1		† i	1		1	!
II.	Engineering, metal-works, etc.	1	1	4	3	7	85	88
VIII. VIII.	Food, drink, etc	1 4	6	263 857	17	263 874	1,315 3,494	
XII.	Mines, quarries, etc Pastoral, agricultural, etc	1	20	300	50	350	4,900	
XIV.	Miscellaneous	3	3	137	• • •	137	137	88
	Total	10	31	1,561	70	1,631	9,881	11,059
							J	<u> </u>
							i	
_	SOUTH AUSTRALIA.							
II.	Wood, saw-mill, timber, etc Food, drink, etc	2	9	103 125	6	109 125	773	694 660
X.	Other land transport	1	23	800	::	800	4,300	3,440
XI. XIII.	Shipping, wharf labour, etc	2	200	.1,542	••	1,542	16,055	17,503
AIII.	i -		'			300	900	690
	Total	7	246	2,870	6	2,876	22,778	22,987
			1				1	
	Wegning A some it.	1	ļ	1				
v.	WESTERN AUSTRALIA. Books, printing, binding, etc	1	. 1	18	l	18	72	76
XII.	Pastoral, agricultural, etc		25	450		450	27,000	
	Total	2	26	468		468	27,072	34,378
	1 2944		j					
			1	İ			1	
	TASMANIA.	1	1	!			1	i
VIII.	Mines, quarries, etc	2	2	230		230	360	
XIV.	Miscellaneous	I	1	40		40	40	24
	Total	3	3	270		270	400	894
		i	ĺ	İ			į	!
•	Wood, sawmill, timber, etc	2	9	103	6	109	773	694
I. II.	Engineering, metal works, etc.	9	9	488	179	667	9,548	
111.	Food, drink, etc., manufacturing		, ,,,,	4 000	000		1	
v.	and distribution	13	112	4,898 18	228	5,126 18	65,123 72	62,192 76
vi.	Other manufacturing	2	1 2	38	76	114	1,716	1,040
VIII.	Mines, quarries, etc	130	162	40,194	993	41,187	1,331,940	1,403,817
IX. X.	Railway and tramway services Other land transport	1 1	1 23	81	147	228 800	25,992 4,300	27,291 3,440
XI.	Shipping, wharf labour, etc	3	12	1,582		1,582	16,135	17,573
XII.	Pastoral, agricultural, etc	3	135 200	1,350 300	850	1,700 300	49,900 900	62,402
XIII. XIV.	Miscellaneous	17	29	2,120	271	2,391	4,842	
		100		\	0.225			
	Total—Australia	183	695	51,972	2,250	54,222	1,511,241	1,592,342
	`	<u>' </u>	 	·			1	

3. Industrial Disputes, Australia, 1926 to 1930.—The following table gives particulars of the number of industrial disputes, the number of workpeople involved, and the losses in working days and wages caused by disputes which either commenced or were current during each of the years 1926 to 1930, classified according to industrial groups.

Satisfactory comparisons of the frequency of industrial disputes in classified industries can be made only after omitting those which are recorded for mining, quarrying, etc. (Group VIII.). For the year 1913 the proportion of disputes in those industries represented practically 50 per cent. of the total number recorded. In subsequent years the proportion remained high, ranging from 45 per cent. in 1917 and 1918 to as much as 81 per cent. in 1921 and 1924. During the year 1930 disputes classified in the Mining Group (VIII.) represented 71 per cent. of the total during the year, as compared with 79 per cent. during 1929. During the past five years working days lost through dislocations involving workpeople engaged in mining and quarrying work numbered 5,995,510, representing 61 per cent. of the total loss of working days during the period.

INDUSTRIAL DISPUTES.—AUSTRALIA, 1926 TO 1930.

Year.	Manu- facturing. (Groups I. to VI.)	Building. (Group VII.)	Mining. (Group VIII.)	Transport, Land and Sea. (Groups IX. to XI.)	Miscel- laneous. (Groups XII. to XIV.)	ALL GROUPS.
		Nume	ER OF DIS	PUTES.		
1926 1927 1928 1929	60 60 28 29 27	17 19 6 8	227 285 194 204 130	29 41 42 9 5	27 36 17 9 21	360 441 287 259 183
1926 to 1930	204	50	1,040	126	110	1,530
	:	Number of	Workpeop	LE INVOLVED.	•	
1926 1927 1928 1929	* * * * * * * * * * * * * * * * * * * *	924 9,690 290 732	93,107 132,766 72,504 76,766 41,187	2,901 42,487 17,992 1,286 2,610	3,694 4,446 2,332 456 4,391	113,034 200,757 96,422 104,604 54,222
1926 to 1930	58,478	11,636	416,330	67,276	15,319	569,039
		Number of	Working	Days Lost.		
926 927 928 929 930	271,049 168,432 71,803 1,896,091 77,232	342,649 3,419 4,456	950,770 868,779 316,245 2,527,776 1,331,940	36.693 304,586 367,271 30,237 46,427	41,734 29,135 18,540 2,918 55,642	1,310,261 1,713,581 777,278 4,461,478 1,511,241
1926 to 1930	2,484,607	360,539	5,995,510	785,214	147,969	9,773,839
		ESTIMAT	ED Loss in	WAGES.		
1926 1927 1928 1929	£ 249,712 138,418 61,160 1,680,629 73,126	£ 7,721 293,792 3,225 5,060	£ 1,098,111 1,009,580 378,655 2,847,091 1,403,817	£ 27,306 210,214 317,337 33,971 48,304	£ 32,963 24,692 14,982 2,554 67,095	£ 1,415,813 1,676,696 775,359 4,569,305 1,592,342
1926 to 1930	2,203,045	809,798	6,737,254	637,132	142,286	10,029,515

4. Summary of Disputes (involving Stoppage of Work), 1926 to 1930.—The following table gives particulars of the number of industrial disputes in each State in various years from 1926 to 1930, together with the number of workpeople involved, the number of working days lost, and the total estimated loss in wages.

INDUSTRIAL DISPUTES .- SUMMARY, 1926 TO 1930.

State or Territory.	Year.	No. of	Establish- ments Involved	No.	of Workpe Involved.		No. of Working	Total Estimated	
•	į	Disputes.	in Disputes.	Directly.	In- directly.	Tetal.	Days Lost.	Less in Wages.	
New South Wales	1926 1927 1928 1929 1930	256 339 230 231 (u) 156	631 470 313 513 384	68,281 103,116 70,303 75,197 46,418	28,359	79.349	1,111,200 1,133,963 480,394 3,146,038 1,443,366	£ 1,229,410 1,200,000 521,768 3,421,412 1,516,296	
∀letoria	1926 1927 1928 1929 1930	33 24 21 11 5	39 36 51 320 5	6,310 8,937 4,309 8,893 385	2,245 284 1,567 12,719 23	8,565 9,221 5,876 21,612 408	100,735 54,367 110,659 1,296,676 7,744	106,423 44,470 96,454 1,130,565 7,228	
Queensland {	1926 1927 1928 1929 1930	29 30 12 4 10	37 376 329 23 31	2,054 29,594 2,958 1,691 1,561	391 640 670 8 70	2,445 30,234 3,628 1,699 1,631	20,118 428,135 70,764 3,443 0, 881	27,412 325,884 62,008 3,379 11,059	
South Australia	1926 1927 1928 1929 1930	17 19 8 2 7	60 24 40 21 246	2,008 6,517 2,257 532 2,870	740 1,359 1,211 40 6	2,748 7,876 3,468 572 2,876	22,836 51,284 54,835 9,040 22,778	17,133 40,266 45,999 7,910 22,9 87	
Western Australia	1926 1927 1928 1929 1930	9 20 11 4 2	28 25 62 8 26	523 3,345 2,106 827 468	78 47 422 50	601 3,392 2.528 877 468	9,081 23,819 54,896 2,672 27,072	5,998 19,944 43,472 2,771 34,378	
Tasmania	1926 1927 1928 1929 1930	10 6 4 6 3	12 6 8 40 3	800 354 371 333 270	231 421 84 142	891 775 455 475 270	5,080 14,950 5,595 3,409 400	4,363 9,182 5,508 8,068 394	
Northern Territory {	1926 1927 1928 1929 1930	2 2 1 	2 2 1 	93 338 45	112	205 338 45	996 5,163 135	870 4,753 150	
Fed. Cap. Territory	1926 1927 1928 1929 1930	4 1 	4 5 1	829 380 20	110	939 380 20	30,185 1,900 200	24,204 2,137 200	
Australia	1926 1927 1928 1929 1930	360 441 287 259 (a) 183	813 944 804 926 695	80,768 157,581 82,349 88,793 51,972	\$2,266 43,176 14,073 17,111 2,250	104.604	1,310,261 1,713,581 777,278 4,461,478 1,511,241	1,415,813 1,676,696 775,359 4,569,305 1,592,342	

(a) See footnote on page 391.

Detailed information in regard to the disputes during these and previous years is given in the Labour Reports issued by this Bureau.

The number of industrial disputes recorded during 1930 was 183, as compared with 259 during the previous year. In New South Wales 156 disputes occurred. Of this number 123 involved workpeople engaged in mining and quarrying. Working days lost during 1930 totalled 1,511,241 for all disputes in Australia, as compared with 4,461,478 working days lost during 1929. The estimated loss of wages was £1,592,342 in 1930 as compared with £4,569,305 for the year 1929.

- 5. Particulars of Principal Disputes in 1930.—(i.) General.—The preceding tables show the number and effect of all disputes for the year 1930 classified according to Industrial Groups. The figures show large decreases compared with those of the previous year as regards number of working days and amount of wages lost. The number of disputes is the lowest since 1926. The tables show that of the total number of disputes (183) which occurred in 1930 no less than 130 were in connexion with the mining industry, and of these 123 occurred in New South Wales. The total loss in wages through all disputes in Australia was £1,592,342. The loss through disputes in the coal-mining industry in New South Wales was £1,397,838, or 88 per cent. of the total loss in wages for Australia.
- (ii) Details regarding Principal Disputes.—The principal disputes which occurred during the year 1930 involved slaughtermen and other employees at the abattoirs, Homebush Bay, and other slaughtering establishments near Sydney; engineers at the State Electricity Commission's works at Yallourn, Victoria; wharf labourers, carters and timber workers at Port Adelaide, South Australia; and shearers in certain districts of New South Wales, Queensland and Western Australia. The dispute concerning the rates of pay at the collieries in the northern district of New South Wales, which commenced in March, 1929, was current at the end of the year and did not terminate until June, 1930. Brief particulars regarding the above-mentioned dislocations of work are given hereunder.

The most serious dislocation of work recorded during recent years in Australia commenced on 2nd March, 1929, when the principal collieries on the northern coalfields of New South Wales closed down owing to the refusal of the employees to accept reduced rates of wages. For some time prior to the closing down of the collieries, the coal position in Australia had become very serious, owing to depression in trade and the loss of oversea markets. Exports of Australian coal declined considerably during 1928, as compared with previous years, and oversea competition became so keen that coal was being imported into Australia at a lower price than locally produced coal could be sold. The New South Wales colliery proprietors were unable to quote at a profit against oversea coal, and attributed their inability to do so to the high cost of production locally.

The Premier of New South Wales proposed that the owners of the collieries should forgo Is. per ton of their profits, on condition that the State Government reduced railway freights and other Government charges by the equivalent of 2s. per ton, and mineworkers undertook to accept reduced rates for hewing and in other wages, equivalent to 1s. per ton. These reductions represented 4s. per ton, and were considered to be the minimum that would be required to stimulate local consumption. In order to compete successfully with oversea coal it was estimated that a reduction of at least 5s. per ton was necessary, and the Commonwealth Government undertook to help the industry by paying a Commonwealth bounty of Is, per ton on all coal shipped out of New South Wales.

These proposals were submitted to the Coal and Shale Employees' Federation, and were rejected by the officials on the ground that the employees were not prepared to accept any reduction in rates of wages. The owners thereupon withdrew their offer to forgo 1s, per ton of their profits.

Trade continued to decline, and the proprietors of the principal collieries on the Northern field decided to close the pits, owing to the lack of orders and to their inability to compete at a profit against the oversea coal. The closing of the majority of the Northern collieries, numbering about 30 with 10,000 employees, occurred on 2nd March, 1929, after a fortnight's notice of the owners' intentions had been given to the employees.

On 31st May, a Royal Commission was appointed to inquire into and make recommendations and report upon—(a) the present position of the coal industry, including the production, carriage, export, distribution, and sale of coal; (b) the causes which have led to the present position of the coal industry. The Commission met during June, and issued an interim report in September. The final report of the Commission was presented to the State Parliament on 29th March, 1930, and contained recommendations for the re-organization of the coal industry in the interests of the industry and of the general community. The findings of the Commission were not accepted by the parties involved in the current dispute.

During November, the State Government decided to open one of the collieries, and invited applications from men prepared to accept work at reduced rates of pay. The mine was opened in December, and serious disturbances occurred. Coal miners in Victoria ceased work for a short period in sympathy with the colliery employees in New South Wales.

Notwithstanding special efforts by the members of the Commonwealth and State Governments to effect a settlement of the dispute, the collieries remained idle. Numerous conferences were convened, including one under the provisions of the Industrial Peace Act, and two under Section 16 (a) of the Commonwealth Conciliation and Arbitration Act. The dispute continued until June, 1930. The actual result of the industrial conflict was the reduction of rates of pay in the whole of the Newcastle area by 12½ per cent. on hewing rates and 6d. per day on daily rates, a reduction by the New South Wales Government of railway freightage and shipping charges on coal produced in Newcastle area by 1s. 6d. per ton, and a reduction by certain shipping companies of 3d. per ton on coal exported to other States. The selling price of coal was reduced by 3s. 3d. per ton at port of shipment or 1s. 9d. per ton at the mines as from 2nd June, 1930. The rates of pay for contract workers and day workers in the Southern and Western colliery districts of New South Wales, in Tasmania, and at the State-owned mine at Wonthaggi, Victoria, were reduced to the same extent by an award of the Commonwealth Court of Conciliation and Arbitration made on 15th August, 1930.

Two disputes involving slaughtermen and other employees at abattoirs in the County of Cumberland, New South Wales, occurred during 1930; the first dislocation occurred in June and was of short duration, while the second commenced on 8th November and work was not resumed until 8th December. The cause of the stoppage of work in June was the enforcement by the employers of the terms of the 48 Hours Act which increased the number of hours of work per week from 44 to 48, with a consequential reduction in the rates of pay for pieceworkers. After negotiations, the representatives of the parties involved were successful in terminating the dispute, the workpeople resuming work on the terms of the 48 Hours Act. The stoppage of work in November was an attempt by the employees to anticipate the proposal of the Government to reduce the working hours per week from 48 to 44 hours, and to obtain an increase in the piece-rates for mutton slaughtermen. Meat supplies were curtailed. Stock sales and the meat export trade were affected. Master butchers undertook the work of killing stock and supplies of meat were received in Sydney from the country. Notwithstanding repeated efforts to settle the dispute the men were idle for over four weeks. After a conference with the Minister for Labour and Industry the parties involved agreed to refer the strike issues to the Industrial Commission, which decided that the men should resume work on the terms of the award made in September, 1930, and on work being resumed all questions involved in the dispute to be determined by the Commission at an early date. (The hours of labour per week provided for in the award mentioned were 48 hours.)

The dispute at the State Electricity Commission's works at Yallourn, Victoria, commenced on 9th May, when the engineers stopped work as a protest against certain provisions in the Metal Trades award of the Commonwealth Court. Prior to the award coming into force engineers were receiving a camp and isolation allowance of 6s. 6d. per week. This allowance was not included in the award. An increase in the number of hours of work for certain engineers from 44 to 48 per week was a contributing cause of the dispute. Although the engineers ceased work, the management succeeded in keeping the works going, as the majority of the employees were not involved in the

dispute. Several conferences between the parties were held during the currency of the dispute but finality was not reached until the 4th July when the strike was declared off. Work was resumed on the 7th July on the terms of the award, on the understanding that the Commission would consider the possibility of making an agreement.

The employment of volunteer labour on the wharves at Port Adelaide, South Australia, was the cause of a serious dislocation of work during August and September. Waterside workers and carters and drivers were mainly affected, but other sections of workers involved in the dispute were seamen, timber workers and employees in flour mills. Coastal shipping was affected, several vessels being held up. Volunteer labourers were subjected to attacks and disturbances occurred. The State Government passed legislation for the preservation of the public safety, and shortly afterwards the trouble ended, the workpeople involved returning to work.

Shearing was delayed in three States during the year. In New South Wales and Western Australia the dispute arose out of the refusal of the shearers to abide by the variation of the award of the Commonwealth Court of Conciliation and Arbitration, which provided for a reduction in rates of pay. In New South Wales the rate for shearing was reduced from 41s. to 32s. 6d. per 100 sheep, and in Western Australia from 40s. to 31s. 6d. per 100 sheep. The award of the State Industrial Court in Queensland reduced rates of wage by ten per cent., the rate per 100 sheep being reduced from 40s. to 36s. These rates were not satisfactory to the shearers and in each State members of the union refused to sign on at the reduced terms although officially the awards had been accepted by the union. At some sheds the places of those who refused to work were filled by others who were prepared to accept the terms of the award, while shearing at other sheds was deferred pending the termination of the dispute. In New South Wales the dispute commenced on 15th July and continued until 12th August when the men decided to accept employment on the terms of the award as varied. In Queensland shearing was delayed at certain sheds in November, and disputes arose in various localities until February, 1931, when the men decided to accept the terms of the State award which came into operation on 1st December. In Western Australia the dispute commenced in August and continued until 14th November when the representatives of the employees, after a meeting, recommended a return to work on the terms of the award.

6. Duration of Industrial Disputes, 1930.—The following table gives particulars respecting the number of disputes, workpeople directly and indirectly involved, working days lost, and estimated amount of loss in wages respectively, consequent on the cessations of work recorded for Australia during the year 1930, classified under the adopted limits of duration:—

Tirelia of Duration	No. of Dis-	No. of V	Vorkpeople In	ivolved.	Number of	Total Estimated
Limits of Duration.	putes.	Directly.	Indirectly.	Total.	Working Days Lost.	Loss in Wages.
		-	1			£
l day and less	81	21,031	335	21,366	20,907	22,975
2 days and more than 1 day	27	5.315	298	5,613	11.055	12,422
3 days and more than 2 days	14	2,454	18	2,472	7.398	7,760
Over 3 days and less than 1	;	•	1	_,		,
week (6 days)	15	3,233	105	3,338	14,193	16,774
1 week and less than 2 weeks	20	2,897	492	3,389	25,018	25,245
2 weeks and less than 4 weeks	12	2,895	419	3,314	47.444	53,860
4 weeks and less than 8 weeks	6	2,668	360	3,028	73.514	70,453
8 weeks and over	, .					
o weeks and over	8	11,479	223	11,702	1,311,712	1,382,853
Total	183	51,972	2,250	54,222	1,511,241	1,592,342

INDUSTRIAL DISPUTES.—DURATION, AUSTRALIA, 1930.(a)

(a) See footnote (a) on page 391.

Similar figures for the years 1913 to 1929 will be found in previous issues of the Year Book and in the Labour Reports of this Bureau.

7. Causes of Industrial Disputes, 1913 to 1930.—The following table shows the number of disputes, number of workpeople involved, and the total number of working days lost in disputes during the years 1913 and 1925 to 1930, classified according to principal cause:—

INDUSTRIAL DISPUTES.—CAUSES, AUSTRALIA, 1913 and 1925 TO 1930.

Causes of Dispute.	1913.	1925.	1926.	1927.	1928.	1929.	1930
	Non	BER OF	DISPUTES	i			
Wages-							
(a) For increase	42	33	23	24	8	8	• •
(b) Against decrease	.4	5	.5	4	3	6	
(c) Other wage questions	31	99	67	66	39	45	4.
Hours of Labour-	9	4	13	14	2	6	
(a) For reduction(b) Other disputes re hours	3 . 7	6	2	4	2	ž	
Trades Unionism—	•	Ū	-	*		- ;	• • •
(a) Against employment of						i	
non-unionists	8	8	5	12	6	. 3	
(b) Other union questions	5	27	22	24	11	12	2
Employment of particular						1	
Classes or Persons	44	118	108	152	105	87	4
Working Conditions	51	106	46		48	31 (
Sympathetic	5	16	.8		9 54	6 - 53 -	1 2
Other Causes	8	77	61	. 04	34	JJ 9	-
Total	208	499	360	441	287	259	(a)18
N _r	IMDED OF	WORKE	EOPLE IN				
110	MBER OF	WORKE.	EOFIE IN	· ·			
Wages-							
(a) For increase	8,633	23,443	17,046	7,316 300	2,775	1,414 10,532	10.00
(b) Against decrease	563	$\frac{1,123}{31,387}$	1,275	300	1,317	10,532	12,82
(c) Other wage questions	7,160	31,387	18,883	20,297	17,057	8,742	12,68
Wages— (a) For increase (b) Against decrease (c) Other wage questions Hours of Labour— (a) For reduction	460 1,819	462	0.720	7 010	61	01 846	4,33
(a) For reduction (b) Other disputes re hours	1,819	2,668	9,730 290	7,813 288	$\substack{61\\1,005}$	21,646 2,067	4,00
Trades Unionism—	1,010	2,000	-50	200	1,000	2,001	• •
(a) Against employment of							
non-unionists	5,370	1,592	125	4,432	193	103	
(b) Other union questions	1,418	10,957	$\substack{125\\3,790}$	25,848	2,311	4,367	4,16
Employment of particular Classes or Persons Working Conditions Sympathetic						00.000	
Classes or Persons	11,370	30,075	25.165	55,174	35,379	22,933	7,75
Working Conditions	10,785	50,034	$\frac{12,889}{3,499}$	29,766	14,169 6,123	4,672 11,604	4,27
Sympathetic Other Causes	1 759	5,328 28,677	20,342	$\frac{1,484}{48,039}$	16,032	16,524	4,18
Other Causes				40,000			
Total	50,283	176,746	113,034	200,757	96,422	104,604	54,22
N	UMBER C	F Work	ING DAYS	LOST.		•	-
Wann			-		-		í
. Wages—	100.000	200.252	580 100	150 601	£ 5.10	7 499	i
(b) Against decrease	100,009	94 359	9 579	2 578	3 89 1	9 999 157	1 227 9
(a) For increase (b) Against decrease (c) Other wage questions	78.183	154.169	82.808	2,578 83,831	80.755	7,433 2,832,157 47,261	113 1
Hours of Labour							
(a) For reduction (b) Other disputes re hours Trades Unionism—	2,774	12,816 16,173	280,152	305,782	725	1,887,196	63,5
_(b) Other disputes re hours	15,111	16,173	290	4,487	2,667	3,183	٠
Trades Unionism-							
(a) Against employment of		11-0:		00.45	0.46-		:
non-unionists (b) Other union questions	91,002	14,784	1,623	82,156	2,137	424 49,921	50,2
Employment of particular	∂ ∠, ∂¢ð	105,195	15,607	204,802	5,900	40,021	, 50,2
chiptoyment of particular	191,723	214,738	114,917	310,425	423,555	78,492	24,6
		150 325	123,390	303,788	98 859	8.545	8.5
Working Conditions Sympathetic	24,066	41.046	38,381	3.573	106,358	23,482	17,6
Sympathetic Other Causes	5,212	41,046 185,616	70,247	261,468	42,957	23,482 23,381	5,6
		1,128,570	1,310.261	1,713,581		4,461,478	;
			, ,				

The main causes of industrial disputes are "Wage" questions, "Working Conditions," and "Employment of Particular Classes or Persons." In each of the years 1913 to 1925, with the exception of 1922, the number of dislocations concerning wages exceeded those caused by any other question, and varied between a minimum proportion of 26 per cent. in 1922 and a maximum of 45 per cent. in 1916. During 1930 the number of disputes concerning "Wages" represented 29 per cent. of the total number for the

year. The majority of the dislocations of work classified under the heading, "Employment of Particular Classes or Persons," are stoppages for the purpose of protesting against the dismissal of certain employees, who, in the opinion of their fellow-workers, have been unfairly treated or victimized. This class of dispute occurs very frequently in the coal-mining industry. The number of disputes over "Trade Union" questions has represented a fairly uniform proportion of the total number of disputes during the years under review, while stoppages of work concerning "Hours of Labour" increased during 1926 and 1927, but decreased during 1928 to 1930. "Sympathetic" disputes have not been numerous during the past five years.

8. Results of Industrial Disputes .- The following table shows the number of disputes, number of workpeople involved, and the number of working days lost in disputes throughout Australia during the five years 1926 to 1930, classified according to results:— INDUSTRIAL DISPUTES CLASSIFIED ACCORDING TO RESULTS.—AUSTRALIA, 1926 TO 1930.(a)

-	No.	No. of Disputes. Number of Workpet in Disput						volved	Total.	Number of Working Days Lost by Disputes.		
Year.	In Favour of Workpeople.	In Favour of Employer.	Compromise.	Indefinite.	In Favour of Workpeople.	In Favour of Employer.	Compromise.	Indefinite.	In Favour of Workpeople.	In Favour of Employer.	Compromise.	Indefinite.
1926 1927 1928 1929 1930 a b	72 88 39 70 36	243 307 228 135 117	30 35 14 44 24	11 5 1 5 1	11,631 28,005 7,362 11,200 4,133	85,115 152,429 85,306 69,859 45,204	14,220 18,571 2,814 7,150 3,343	1,623 995 178 15,304 520	73,313 207,009 55,757 38,943 13,497	891,093 1,198,163 674,076 4,315,760 1,358,041	257,004 294,102 16,309 43,174 25,177	21,486 10,285 178 26,302 13,000

(a) See footnote (a), page 391.
(b) The following particulars of disputes which were incomplete at the 31st December, 1930, should be added to the above figures to effect a balance with those published in the preceding table:—5 disputes; 1,022 workpeople involved; and 101,523 working days lost.

The figures for the year 1929 in the above, and also in the following table, include the number of workpeople involved and the working days lost in 1929 in the dispute on the Northern Coalfield of New South Wales which commenced in March, 1929, and terminated in June, 1930.

9. Methods of Settlement .- The following tables show for Australia the number of disputes, number of workpeople involved, and number of working days lost in industrial disputes during the years 1913 and 1925 to 1930, classified according to the adopted schedule of methods of settlement :--

INDUSTRIAL DISPUTES.—METHODS OF SETTLEMENT, AUSTRALIA, 1913 TO 1930.(a)

1913.	1925.	1926.	1927.	1928.	1929.	1930.(b)
Numbe	R OF D	SPUTES.				
n-						i
of	. 209	166	229	138	130	134
te	24	16	18	8 1	8	
or		1		•		
. 19	12	8	13 19	10 - 8 -	3 1	6 2
ก				1		
. 4	13	13	19	6	8	
' 13	4	8	5	10	7	9
. 1	226	135	10 122	99	3 96	1 23
208	491	356	435	282	 254	(b)178
	NUMBE 119 of tee 17 or 19 22 or 4 13	NUMBER OF Di	NUMBER OF DISPUTES. 1 119 209 166 17 24 16 18 19 12 8 19 22 2 10 10 13 4 8 11 13 4 8 11 13 226 135	NUMBER OF DISPUTES. 1- 119 200 166 220 of the 17 24 16 18 or 19 12 8 13 122 2 10 19 or 4 13 13 19 or 4 13 13 19 or 13 4 8 5 r 1 1 1 10 13 226 135 122	NUMBER OF DISPUTES. 1.	NUMBER OF DISPUTES. 1.

(b) See footnote (b) to previous table.

INDUSTRIAL DISPUTES—METHODS OF SETTLEMENT, AUSTRALIA, 1913
TO 1930(a)—continued.

Causes of Dispute.	1913.	1925.	1926.	1927.	1928.	1929.	1930.(b)
Numbi	B OF W	OEKPEO	PLE INV	OLVED.			· · · · -
Negotiations—							
Direct between employers and em- ployees or their representatives	23,357	75,961	44,995	94,070	37,708	32,393	40,804
By intervention or assistance of distinctive third party—not	- '					-	İ
under Commonwealth or State Industrial Act	3 172	12,767	17,072	5,839	1,242	19,161	196
Inder State Industrial Acts—	0,112	12,107	17,012	0,000	2,212	10,101	. 100
By intervention, assistance, or compulsory conference	6,505	1,781	936	3,763	2,009	487	3,476
By reference to Board or Court Inder Commonwealth Conciliation	12,774	208	684	4,314	2,975	56	184
and Arbitration Act— By intervention, assistance, or				,		l	
By intervention, assistance, or compulsory conference By Filling Places of Workpeople on	659	3,251	4,332	33,517	1,497	511	• • •
Strike or Locked Out	658	160	245	533	11,047	5,411	2,940
By Closing-down Establishment per- manently	170	28	44.65.5	1,104	266	144	40
By Other Methods	2,988	81,158	44,325	56,860	38,916	45,350	5,560
Total	50,283	175,314	112,589	200,000	95,660	103,518	53,200
Numi	ER OF	Workin	DAYS	Lost.			
Negotiations							
Direct between employers and em- ployees or their representatives	94.400	470.110	417.158	700,968	273.254	2.417.171	1.289.487
By intervention or assistance of distinctive third party—not	,			,	,	_,,_	
under Commonwealth or State	04 005	000 046	F40.407	100 149	00.007	1 070 050	0.000
Industrial Act Under State Industrial Acts—		320,046	549,427	100,148	30,937	1,279,258	2,898
By intervention, assistance, or compulsory conference	187,871	17,650	11,281		38,878	5,261	56,648
By reference to Board or Court	221,769	4,338	8,744	60,236	29,533	56	1,272
and Arbitration Act-				:			
compulsory conference	2,105	67,272	134,841	305,303	3,962	1,882	
By Filling Places of Workpeople on Strike or Locked Out	14,139	1,163	2,865	9,706	266,369	610,686	34,612
By Closing-down Establishment per- manently	20,400	1,932		30,289	750		
By other Methods	56,509	180,665	118,580	422,094	96,637	100,004	24,726
Total	623,528	1,063,176	1,242,896	1,709,559	746,320	4,424,179	1,409,718

(a) See footnote on page 391.

(b) See footnote (b) to previous table.

The majority of the disputes were settled by direct negotiations between employers and employees, the proportion so settled ranging between 47 per cent in 1924 and 76 per cent. in 1921. Of the 178 disputes during 1930, 134 or 75 per cent. were settled by this method. The proportion of dislocations settled by compulsory conferences or the intervention and assistance of officials under State or Commonwealth Arbitration Acts has varied considerably during the period under review, ranging from 2 per cent. in 1923 to 15 per cent. in 1920. The proportion in 1930 was 5 per cent. In connexion with the comparatively large number of disputes which are classified as having been settled "By other methods," many stoppages of work occur each year, principally at collieries, but the cause for such stoppages is not officially known to the employers or their representatives. Such stoppages usually last for one day, and work is resumed without negotiations for a settlement of the trouble.

§ 2. Fluctuations in Employment.

1. General.—The particulars given in the following tables are based upon information furnished by the secretaries of trade unions. The membership of the unions regularly reporting exceeds 430,000. Unemployment returns are not collected from unions the members of which are in permanent employment, such as railway and tramway employees, and public servants, or from unions whose members are casually employed

(wharf labourers, etc.). Very few of the unions pay unemployment benefit, but the majority of the larger organizations have permanent secretaries and organizers who are closely in touch with the members and with the state of trade within their particular industries. In many cases unemployment registers are kept, and provision is made in the rules for payment of reduced subscriptions by members out of work. In view of these facts, and of the large membership of the unions from which quarterly returns are received, percentage unemployment results based on the information supplied may be taken to show the general trend of unemployment. Seasonal fluctuations in unemployment have been provided for by collecting returns quarterly since the 1st January, 1913, the yearly figures quoted representing the average of the four quarters.

2. Unemployment.—(i) States. In addition to the qualifications referred to above, allowance must be made for the circumstance that the industries included in the returns from trade unions are not quite identical in the various States. The results, may, however, be taken as representing fairly well labour conditions generally.

UNEMPLOYMENT.—STATES, 1930.

			Unions	Unions Reporting. Unempl			
State.		Number.	Members.	Number.	Percentage.		
New South Wales			112	189,569	41,319	21.7	
Victoria			79	122,807	22,448	18.3	
Queensland			47	54,922	5,847	10.7	
South Australia			59	34,648	8,050	23.3	
Western Australia			62	27,689	5,339	19.2	
Tasmania		••	36	9,239	1,764	19.1	
Australia			395	438,874	84,767	19.3	

(ii) Summary for Australia. The following table gives a summary for Australia for the last five years:—

UNEMPLOYMENT .-- AUSTRALIA, 1926 TO 1930.

Particulars.		0.70		Unions.	Membership.	Unemployed.		
	rancicui	ais.		Onions.	stembersarp.	Number.	Percentage	
		-				· · · · · ·		
1926				374	415,397	29,326	7.1	
1927				375	445,985	31,032	7.0	
1928			.,	375	423,422	45,669	10.8	
929				382	424,093	47,359	11.1	
930	• •	• •		395	438,874	84,767	19.3	
929 1st Q	uarter			375	420,756	39,159	9.3	
2nd	**			376	409,503	40,996	10.0	
3rd	,,			388	433,388	52,480	12.1	
$4 ext{th}$,,			390	432,727	56.801	13.1	
930 1st Q	uarter			392	432,464	63,144	14.6	
2nd	,,			394	435,239	80,595	18.5	
3rd	**	••		396	439,971	90,379	20.5	
4th	"	• •		399	447,822	104,951	23.4	

NOTE.—Similar figures for each of the four quarters of the years since 1912 will be found in the Labour Reports. The quarterly figures show the number of persons who were out of work for three days or more during a specified week in each quarter, and the annual figures, the average of the four quarters; they do not include persons out of work through strikes or lock-outs.

The highest percentage of unemployed yet recorded (23.4) was reached in the fourth quarter of 1930.

(iii) Industrial Groups. The next table shows the percentages unemployed in industrial groups. Industries in which employment is either unusually stable or exceptionally casual, such as railways, shipping, agricultural, pastoral, etc., and domestic,

hotels, etc., are insufficiently represented in the returns owing to the impossibility of securing the necessary information from the trade unions. Particulars are not, therefore, shown separately for these groups, such returns as are available being included in the last group, "Other and Miscellaneous."

UNEMPLOYMENT IN INDUSTRIAL GROUPS.—AUSTRALIA, 1930.

		-			
Indicated Oraco	Number	Reporting.	Unemployed.		
Industrial Group.	Unions.	Members.	Number.	Percentage.	
- · · · · · · · · · · · · · · · · · · ·		' -			
Manufacturing:—		1			
1. Wood, Furniture, etc	16	16,397	4,014	24.1	
II. Engineering, Metal Works, etc.	64	81,093	17,088	21.1	
III. Food, Drink, Tobacco, etc	53	36 922	5,116	13.9	
IV. Clothing, Hats, Poots, etc	23	39,638	7,221	18.2	
V. Books, Printing, etc.	13	20,183	1,472	7.3	
THE CALL BY P	63	40,214	12,866	32.0	
VI. Other Manufacturing	03	40,214	12,000	32.0	
VII. Building	46	54,736	12,904	23.6	
VIII. Mining, Quarrying, etc	19	22,981	4,288	17.6	
X. Land Transport other than Rail-		, , , , ,	_,		
way and Tramway Services	12	16,315	2.494	14.9	
IX., XI., XII., XIII., and XIV.		10,010	2,101		
Other and Misce aneous	86	110,395	17,304	15.7	
Const with Inter- Inter-		110,000			
All Groups	395	438,874	84,767	19.3	
•		,	,	1	

3. Seasonal Employment in Australia.—An investigation concerning the extent of seasonal employment in Australia was made during 1929. The State Statisticians were requested to furnish brief reports regarding the industries and callings in their respective States subject to seasonal fluctuations. From the reports received from these officials, supplemented by information from other sources, particulars were compiled and published in Official Year Book, No. 22, and in Labour Report, No. 19.

§ 3. Apprenticeship.

In Year Book No. 16, pp. 602-3, information was given with regard to legislation relating to the question of apprenticeship. Tables were included showing the periods of apprenticeship fixed in the awards of the various industrial tribunals of the States and Commonwealth, also the proportion of apprentices to journeymen and journeywomen. This information has been omitted from the present issue. Reference to recent legislation covering apprenticeship will be found in the Appendix to Official Year Book, No. 23.

D.—ASSOCIATIONS.

§ 1. Labour Organizations.

1. Registration.—(i) Under Trade Union Acts. The benefits obtained by registering trade unions under the Trade Union Acts in force in the various States are not considered of much value; consequently the statistics of registered trade unions of employees do not accurately represent the position of unionism. Further, the returns for past years are so defective as to be practically valueless, inasmuch as no reliable indication is afforded of the numerical and financial position of the unions. Some of the registered unions fail to supply returns; this non-supply may lead to cancellation of the registration. Others have obtained the cancellation of their certificates of registration, the apparent reason being that they proposed to register under the Commonwealth Conciliation and Arbitration Act or a State Arbitration Act. In Queensland, some of the largest labour unions withdrew from registration during 1911, mainly on account of the necessity for closer restriction of their objects as set forth in their rules, consequent on legal decisions affecting trade unions. In Victoria and in South Australia very few of the existing unions are registered under the Trade Union Acts. It will be seen, therefore, that the available information under this heading is too meagre for statistical purposes.

- (ii) Under Industrial Arbitration Acts. Information with regard to registrations of employers' associations and trade unions under the various State Industrial Arbitration Acts will be found in previous issues of the Year Book. The latest information available as to registrations is as follows: -New South Wales, 163 industrial unions of employers and 150 industrial unions of employees, the membership of the latter being 305,029; Queensland, 6 industrial unions of employers with 9,929 members and 79 industrial unions of employees with approximately 132,100 members; South Australia, 25 organizations of employees with 23,000 members; Western Australia, 36 organizations of employers with 1,053 members, and 119 organizations of employees with 39,693 members. There is no provision in the South Australian Industrial Acts for the registration of organizations of employers, and in Victoria and Tasmania, where Wages Board systems of wage fixation are in operation, organizations of employers and employees are not required to register. Registration under Commonwealth legislation began in 1906. In that and the four following years, there was but one union of employers; another was registered in 1911. The unions of employees registered were 20 in 1906, with 41,413 members. In December, 1930, there were on the register 28 organizations of employers with 18,000 persons, firms or corporations affiliated; and 136 organizations of employees with approximately 750,000 members.
- 2. Particulars regarding Trade Unions.—(i) Types. The trade unions in Australia are very diverse in character, and range from the small independent association to the large interstate organization, which, in its turn, may be merely a branch of a British or International union. Broadly speaking, there are four distinct classes of labour organizations, viz.:—(i) the local independent, (ii) the State, (iii) the interstate, and (iv) the Australasian or International, but a number of variations occur from each of these classes. The leading characteristics of each of these types were briefly outlined in Labour Report No. 2 (pp. 7 to 9) issued by this Bureau.
- (ii) Number and Membership. As already stated, the figures for trade unions registered under the Acts do not represent the position of unionism in Australia. In 1912, the Labour and Industrial Branch of the Commonwealth Bureau of Census and Statistics was established, and with the cordial co-operation of the officials of the labour organizations, comprehensive figures relating to the development of organized labour are now available. The following table shows the position at the end of 1930:—

TRADE UNIONS, BRANCHES, AND MEMBERS, 1930.

State o	r Territo	ery.	Number of Separate Unions.	Number of Branches.	Number of Members.
New South Wales Victoria Queensland South Australia Western Australia Tasmania Northern Territory			 203(c) 151 107 106 127 82	598 410 319 173 190 71	343,134(c) 229,322 141,925 63,318 60,243 16,831 984
Tota!	• •		 780	1,761	855,757
Australia (a)			 362(a)	2,179(b)	855,757

(a) Allowing for interstate duplication. The figures represent the number of distinct organizations and interstate groups of organizations in Australia—not the total number of organizations, which are practically independent and self-governing. (b) See remarks below. (c) Includes 13 unions with a membership of 1,042 in the Federal Capital Territory.

In the preceding table the number of separate unions in each State refers to the number of unions which are represented in each State, exclusive of branches therein, and each union is counted once only. Except in the last line, the number of branches indicates the number of branches of State head offices, which may, of course, themselves be branches of an interstate or larger organization. In taking the total number of separate unions in Australia (see last line but one), it is obvious that, in the case of interstate and similar unions, there will be duplication, since each such union is counted once in each State in which it has any branches. In the figures given in the last line allowance has been made for this duplication. State branches of interstate or federated unions, as

well as sub-branches within a State, are included under the heading "Branches" in the third column—last line. The scheme of organization of these interstate or federated unions varies greatly in character, and the number of separate Commonwealth unions does not, therefore, fairly represent the number of practically independent organizations in Australia. In some of these unions the State organizations are bound together under a system of unification and centralized control, while in others the State units are practically independent and self-governing, the federal bond being loose and existing only for one or two specified purposes. There are therefore 362 distinct organizations and interstate groups of organizations in Australia, having 2,179 State branches and sub-branches, and a total of 855,757 members.

(iii) Classification in Industrial Groups. The following table shows the number of unions and members thereof in Australia at the end of each of the last five years. The number of unions specified refers to the number of different unions represented in each State; and, while interstate or federated unions are counted once in each State in which they are represented, sub-branches within a State are not counted.

TRADE UNIONS.-INDUSTRIAL GROUPS, AUSTRALIA, 1926 TO 1930.

TRADE UNIONS.—INDUSTRI	AL UNU	Jrs, Aus	IKALIA,	1920 10	1930.
Industrial Groups.	1926.	1927.	1928.	1929.	1930.
Nu	MBER OF	Unions.			
Manufacturing :—	(a)	(a)	(a)	(a)	(a)
I. Wood, Furniture, etc	18 (4)	18 (4)	18 (4)	18 (4)	18 (4)
II. Engineering, Metal Works, etc	68 (22)	61 (23)	60 (23)	61 (22)	63 (22) 65 (32)
III. Food, Drink, Tobacco, etc. IV. Clothing, Hats, Boots, etc.		63 (32) 24 (11)	65 (33) 25 (12)	65 (33) 25 (12)	24 (12)
v. Books, Printing, etc	22 (9) 14 (9)	13 (8)	14 (8)	14 (8)	15 (9
VI. Other Manufacturing	77 (37)	80 (41)	78 (40)	79 (42)	79 (41)
VII. Building VIII. Building Quarrying, etc	51 (31)	49 (28) 15 (12)	51 (28)	50 (28)	51 (28) 18 (14)
IX. Railway and Tramway Services	15 (12) 51 (33)	15 (12) 51 (28)	17 (14) 51 (30)	18 (14) 52 (31)	52 (30
X. Other Land Transport	13 (8)	13 (8)	12 (5)	11 (5)	12 (5
XI. Shipping, etc	54 (26)	54 (24)	58 (29)	59 (28)	59 (26
XII. Pastoral, Agricultural, etc. XIII. Domestic, Hotels, etc	8 (3) 23 (16)	8 (3)	8 (3) 24 (20)	8 (3)	8 (3 20 (15
XIII. Domestic, Hotels, etc	23 (16)	23 (19)	24 (26)	24 (19)	20 (15)
(i) Banking, Insurance and			Ì		
Clerical	29 (19)	29 (19)	29 (19)	30 (20)	30 (20
(ii) Public Service	139 (53)	143 (53)	144 (54)	143 (50)	
(iii) Retail and Wholesale (iv) Municipal, Sewerage and	9 (6)	9 (7)	9 (7)	9 (7)	9 (7
Labouring	14 (12)	14 (13)	14 (13)	14 (13)	14 (13
(v) Other Miscellaneous	98 (37)	14 (13) 92 (36)	91 (37)	91 (35)	100 (36)
Total	768 (379)	750 (360)4	768 (379)a	771 (974)	780 (362)
	100 (012)0	103 (00%)4	100 (318)0	111 (314)	100 (502)
Nux	IBER OF M	Tembers.			
Manufacturing :—				```	
I. Wood, Furniture, etc	35,315	37,110	35,740	35,898	30,944
II. Engineering, Metal Works, etc	79,201	82,720	87,417	85,425	79,081
III. Food, Drink, Tobacco, etc.	67,255	70,012	71,994	71,948	71,437
IV. Clothing, Hats, Boots, etc. V. Books, Printing, etc.	47,932 18,592	53,641 19,214	56,874 19,771	56,300 19,817	50,625 19,822
VI. Other Manufacturing	44,605	47.671	46,779	44.633	44,742
VII. Building	53,881	57,234	60,416	61,191	59,629
VIII. Mining, Quarrying, etc	46,014	49,179	43,044	43,098	42,405
X. Other Land Transport	114,899 20,844	121,300 22,137	116,061 20,632	113,281 18,817	106,968 18,211
XI. Shipping, etc	40,594	42,702	38,361	38,308	38,050
XII. Pastoral, Agricultural, etc.	54,173	60,394	55,547	50,266	43,639
XIII. Domestic, Hotels, etc.	25,760	23,313	30,488	29,767	25,504
XIV. Miscellaneous:— (i) Banking, Insurance and	j	į		j	
Clerical	28,053	31,343	28,371	30,440	31,140
(ii) Dublic Country	72,941	76,225	79,175	79,773	81,275
		30,685	31,034	31,887	28,859
(iii) Retail and Wholesale	23,374	,			~
(iii) Retail and Wholesale (iv) Municipal, Sewerage and			49 601	48 577	41 00 7
(iii) Retail and Wholesale (iv) Municipal, Sewerage and Labouring	40,009	42,811	48,691 41,146		41,027 42,399
(iii) Retail and Wholesale (iv) Municipal, Sewerage and Labouring			48,691 41,146	46,577 43,682	41,027 42,399
(iii) Retail and Wholesale (iv) Municipal, Sewerage and Labouring	40,009	42,811			

(a) Allowing for interstate duplication.

(iv) Trade Unions—Numbers and Percentages of Male and Female Members.—Australia. The Census of 1921 gives the percentage of male and female employees (i.e., persons in "receipt of wages or salary," and persons "unemployed", 20 years of age and over, on the total male and female population, and by applying these percentages to the estimated total male and female population at the end of each year, an estimate of the number of adult employees of each sex in the year is obtained.

The following table shows separately for males and females (a) the number of members of trade unions, (b) the estimated number of employees of each sex 20 years of age and over in all professions, trades, and occupations, and (c) the percentage of the former (a) on the latter (b) at the end of each year, 1926 to 1930. The estimated number of employees includes all persons (over the age specified) in receipt of wages or salary, as well as those unemployed, and therefore embraces a large number of adults who are not eligible for membership of any trade union, such as certain persons employed in professional occupations, as well as others who, while eligible for membership so far as the nature of their trade or occupation is concerned, do not reside in a locality which is covered by any union devoted to their particular trade or occupation. Moreover the age at which persons are eligible for membership varies in different unions. The Census results are classified in quinquennial age groups, and age 20 years is taken as approximating to the age of admission to membership. A line has also been added showing the estimated numbers of "junior" workers under 20 years of age.

TRADE UNIONS—NUMBER AND PERCENTAGES OF MALE AND FEMALE MEMBERS.—AUSTRALIA, 1926 TO 1930.

Particulars.	1926.	1927.	1928.	1929.	1930.
	Males.				
Estimated Total No. of Employees 20 years of age and over No. of Members of Unions Percentage of Members on Estimated Total	1,240,914	1,267,636	1,288,200	1,302,400	1,313,000
	745,681	793,131	785,189	.774,031	735,767
Number of Employees	60.1	62.6	60.9	59.4	56.0
	230,003	234,994	239,05 0	241,000	243,400
	FEMALES	3.			
Estimated Total No. of Employees 20 years of age and over No. of Members of Unions Percentage of Members on Estimated Total	293,594	299,205	304,000	308,200	811,600
	105,797	118,521	126,352	127,137	119,990
Number of Employees Junior Workers (under 20)	36.0	39.6	41.5	41.3	38.5
	129,540	132,015	134,200	136,000	137,500

(v) Interstate or Federated Unions. The following table gives particulars as to the number and membership of interstate or federated unions in 1930:—

INTERSTATE OR FEDERATED UNIONS.—AUSTRALIA, 1930.

Particulars.		2 States.	3 States.	4 States.	5 States.	6 States.	Total.
Number of Unions Number of Members	••	18 24,699	15 63,103	16 99,861	19 183,309	43 357,469	111 728,441

⁽a) Certain unions in this group have, in addition to branches in each of the six States, branches in the Northern Territory and the Federal Capital Territory.

It appears, therefore, that 111 out of the 362 separate associations and groups of associations in Australia are organized on an intertate basis. The membership of these 111 unions reaches 728,441, or 85 per cent. of the membership (855,757) of all unions.

3. Central Labour Organizations.—In each of the capital cities, and in a number of industrial centres elsewhere, delegate organizations, consisting of representatives from a group of trade unions, have been established. Their revenue is raised by means of a per capita tax on the members of each affiliated union. In most of the towns where such central organizations exist, the majority of the local unions are affiliated with the central organization, which is usually known as the Labour or the Trades Hall Council. or the Labour Federation. In Western Australia a unified system of organization extends over the industrial centres throughout the State. In this State there is a provincial branch of the Australian Labour Party, having a central council and executive, and metropolitan and branch district councils, to which the local bodies are affiliated. The central council, on which all district councils are represented, meets periodically. In the other five States, however, the organization is not so close, and, while provision usually exists in the rules of the central council at the capital city of each State for the organization of district councils or for the representation of the central council on the local councils in the smaller industrial centres of the State, the councils in each State are, as a matter of fact, independent bodies.

A new Central Labour Organization, called the Australasian Council of Trade Unions, came into being during 1927. The Council was created to function on behalf of the Trade Unions of the Commonwealth, and was founded at an All-Australian Trade Union Congress, held in Melbourne in May, 1927. The Australasian Council is based on the Metropolitan Trades and Labour Councils in each State, such bodies having the right to appoint two representatives to act on the Executive of the Council. The Metropolitan Trades and Labour Councils are the branches of the Australasian Council. In addition to the representatives from the Metropolitan Councils the Executive consists of four officers, viz., the President, two Vice-Presidents, and a Secretary, who are elected by and from the All-Australian Trade Union Congress.

The objective of the Council is the socialization of industry, i.e., production, distribution, and exchange. The methods to be adopted are:—(a) The closer organization of the workers by the transformation of the Australasian Trade Union Movement from the Craft to an Industrial basis by the establishment of one Union in each industry; (b) the consolidation of the Australasian Labour Movement with the object of unified control, administration, and action; (c) the centralized control of industrial disputes.

The table below shows the number of metropolitan and district or local labour councils, together with the number of unions and branches of unions affiliated thereto in each State at the end of the year 1930:—

Particulars.	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.	N. Ter.	Total.
Number of Councils Number of Unions	3	5	5	2	9	2	: ; ·	26
and Branch Unions affiliated	84	188	68	65	237	59		701

The figures given in the preceding table as to number of unions do not necessarily represent separate unions, since the branches of a large union may be affiliated to the local trades councils in the several towns in which they are represented.

Between the trade union and the central organization of unions may be classed certain State or district councils organized on trade lines, and composed of delegates from separate unions, the interests of the members of which are closely connected by reason of the occupation of their members. Delegate councils of bakers, bread carters, and mill employees, or of unions connected directly or indirectly with the iron, steel, or brass trades, or with the building trades may be so classed.

4. Laws relating to Conditions of Labour.—In Official Year Book No. 16, pp. 538 to 566, a conspectus was given of Labour Laws in force in Australia at the end of the year 1922, and of Acts and Regulations relating to Factories and Shops.

Information was contained in the same issue with regard to employment under Mining Acts, followed by a brief reference to Employers' Liability and Workmen's Compensation Acts and miscellaneous legislation relating to conditions of labour enacted by the States. A conspectus of the Tribunals for the Regulation of Wages and Conditions of Labour was also included. Owing to considerations of space these references have been omitted from the present issue.

§ 2. Employers' Associations.

1. General.—Recent investigations show that the spirit of association is no less manifest in the case of employers than in the case of workers. Associations for trade purposes merely are not included in the present chapter, which deals with those associations only whose members are united for their own protection, and for representation in cases before Arbitration Courts, Wages Boards and other wage-fixing tribunals. Associations of employers and employees are recognized under the Commonwealth Conciliation and Arbitration Act as well as under several State Acts, and organizations of these bodies may be registered.

The year 1922 was the first for which information was collected, and detailed particulars for that and subsequent years will be found in previous issues of the Official Year Book and in the Labour Reports.

2. Employers' Associations in each State.—The following table gives particulars of the number of employers' associations in each State at the end of the years 1926 to 1930:—

CMDLOVEDC!	ASSOCIATIONS -	CTATES	1026 T	U 1030

	Year.		N.S.W.	Victoria.	Q'land.	S.A.	W.A.	Tas.	Total.
				NUMBER (of Associa	TIONS.			
1926		••	136	143	72	52	50	25	478
1927		• • •	141	136	77	° 52	52 ;	27	485
1928		•••	146	140	76	56	59	28	505
1929		••	146	154	80	56	62	29	527
1930	• •	••	146	152	83	58	66	29	534
				Number	OF BRANC	CHES.			
1926			464	617	183	·	16	!	1,280
1927			825	483	109		281	1	1,699
1928	• •		907	525	188	13	301	1	1,938
1929		••	921	526	191	12	301	6	1,95
1930	••	• •	930	495	197	12	297	7	1,938
				МЕ	MBERSHIP.				
1926			42,666	32,386	21,113	6.572	8,356 ;	2,481	113.574
1927		(53,715	31,629	18,381	6,361	10,190	2,464	122,740
1928			55,353	33,626	18,393	6,751	10,390	2,668	127,181
1929			57,839	36,357	20.113	6,871	11,410	2,752	135.342
1930		• • •	56,430	37,790	18,791	7,218	11,723	2,717	134,669

The large increase shown for "Number of Branches" since the year 1926 is due to the inclusion of associations representing agricultural interests, while the increase in total membership is partly attributable to a more complete collection of statistics relating to these organizations.

3. Employers' Associations in Industrial Groups.—The figures in the following table refer to Australia at the end of the years 1929 and 1930.

EMPLOYERS' ASSOCIATIONS.—INDUSTRIAL 'GROUPS.—AUSTRALIA, 1929
AND 1930.

Class.		Numbe Associa		Number of Branches.		Membership.	
		1929. —	1930.	1929.	1930.	1929.	1930.
Manufacturing:— I. Wood, Furniture, etc. II. Engineering, etc. III. Food, Drink, etc. IV. Clothing, Hats, etc. V. Books, Printing, etc. VI. Other Manufacturing	•••	20 16 111 18 43 51	19 16 113 20 45 51	3 12 82 2 2 3	3 12 91 2 2 3	1,740 3,271 19,603 2,323 3,453 3,722	1,607 3,352 20,585 2,147 2,970 3,847
VII. Building VIII. Mining, Quarrying, etc. X. Other Land Transport XI. Shipping, etc. XII. Pastoral, Agricultural, XIII. Domestic, Hotels, etc. XIV. Miscellaneous	etc.	27 13 18 16 44 21 129	27 12 19 16 45 20 131	17 21 6 1,785 	17 21 6 1,750	3,795 245 2,836 241 74,592 1,869 17,652	3,311 247 2,798 240 74,409 1,756 17,400
Total		527	534	1,957	1,938	135,342	134,669

The female membership of these associations was 5,282 for 1929, and 5,072 for 1930.

The organization of employers is relatively strongest in the pastoral and agricultural industries and in the manufacture and distribution of articles of food and drink. In the former case there has been considerable growth in organization among small farmers, and in the latter, the number of small shops purveying foodstuffs of which the proprietors are members of grocers', butchers', and other similar associations accounts for the large membership.

4. Federations of Employers' Associations.—In addition to the associations in various industries, there are central associations in each State, to which many of these separate organizations are affiliated. Examples of this kind of association are provided in the Chamber of Manufactures, Chamber of Commerce, and Employers' Federation in each State. Further, these State associations are, in some cases, organized on a federal basis, e.g., there is an Associated Chamber of Manufactures, an Associated Chamber of Commerce, or a Central Council of Employers, to which State branches are affiliated.

The affiliation of these associations is, however, of a very loose nature when compared with that of the Federated Trade Unions. Whereas in the latter case the central body has complete control of its State branches, in the case of the Employers' Associations each State body enjoys complete independence, the central body acting in a more or less advisory capacity only.

The following table gives particulars, so far as can be ascertained, of interstate or federated associations having branches in two or more States from 1926 to 1930:—

INTERSTATE OR FEDERATED EMPLOYERS' ASSOCIATIONS, 1926 TO 1930.

	Particulars.			Associations Operating in—						
	raion	ants.		2 States.	3 States.	4 States.	5 States.	6 States.	Total.	
			N	UMBER C	F Associ	ATIONS.				
1926	•••	•••		4	3	õ	. 8	8	1 28	
1927				4	1	4	9	14	32	
1928				3	3	3	11	16	36	
1929				3	4	4	10	16	37	
1930		• •	;	4	3	4	12	16	39	
				Number	ов Мемі	BERS.				
1926		••	1	534	432	1,861	24,118	25,950	52,895	
1927				352	315	1,655	40,548	37,654	80,524	
1928				205	1,126	208	59,175	41,511	102,225	
1929	• •			201	1,066	594	60,729	43,166	105,756	
1930]	1,169	339 i	975	61,327	43,303	107,113	

The above table shows that associations having 80 per cent. of the total membership (134,669) of employers' organizations are grouped together on an interstate basis.